

# HEALTH OVERVIEW AND SCRUTINY COMMITTEE

#### THURSDAY, 3 DECEMBER 2015

## 10.00 AM COUNCIL CHAMBER, COUNTY HALL, LEWES

MEMBERSHIP - East Sussex County Council Members Councillors Michael Ensor (Chair), Ruth O'Keeffe (Vice Chair), Frank Carstairs, Angharad Davies, Alan Shuttleworth, Bob Standley, and Michael Wincott

District and Borough Council Members

Councillors John Ungar (Eastbourne Borough Council), Sue Beaney (Hastings Borough Council), Sam Adeniji (Lewes District Council), Bridget George (Rother District Council), and Pam Doodes (Wealden District Council)

<u>Voluntary Sector Representatives</u> Julie Eason (SpeakUp), Jennifer Twist (SpeakUp)

#### <u>AGENDA</u>

#### 1. Minutes of the meeting held on 1 October 2015 (Pages 7 - 30)

#### 2. Apologies for absence

#### 3. **Disclosures of interests**

Disclosures by all members present of personal interests in matters on the agenda, the nature of any interest and whether the member regards the interest as prejudicial under the terms of the Code of Conduct.

#### 4. Urgent items

Notification of items which the Chair considers to be urgent and proposes to take at the appropriate part of the agenda. Any members who wish to raise urgent items are asked, wherever possible, to notify the Chair before the start of the meeting. In so doing, they must state the special circumstances which they consider justify the matter being considered urgent.

- 5. East Sussex Healthcare NHS Trust Quality Improvement Plan Scrutiny Review Board: Progress Report (Pages 31 - 34)
- 6. South East Coast Ambulance Service NHS Foundation Trust (SECAmb) Winter Pressures and other issues (Pages 35 - 36)
- 7. Winter Pressures (Pages 37 46)
- 8. The reconfiguration of NHS dementia assessment beds (Pages 47 56)
- 9. High Weald Maternity Pathways (Pages 57 60)
- 10. **HOSC future work programme** (*Pages 61 66*)

# 11. Any other items previously notified under agenda item 4

PHILIP BAKER Assistant Chief Executive County Hall, St Anne's Crescent LEWES BN7 1UE

25 November 2015

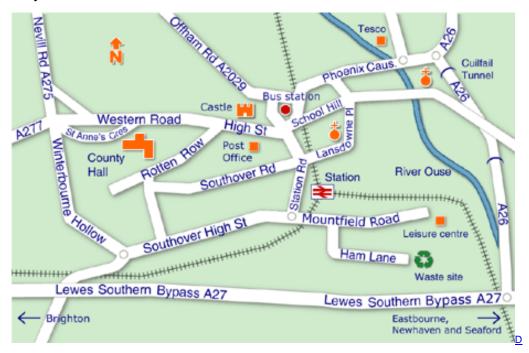
Contact Giles Rossington, 01273 335517, 01273 335517 Email: giles.rossington@eastsussex.gov.uk

Next HOSC meeting: 10am, Thursday, 24 March 2016, County Hall, Lewes

Please note that the meeting will be available to view live or retrospectively on the internet via the HOSC website: <u>www.eastsussexhealth.org</u>

You can subscribe to updates on Twitter: @ESCCScrutiny

Map, directions and information on parking, trains, buses etc Map of County Hall, St Anne's Crescent, Lewes BN7 1UE



County Hall is situated to the west of Lewes town centre. Main roads into Lewes are the A275 Nevill Road, the A2029 Offham Road and the A26 from Uckfield and Tunbridge Wells. The A27 runs through the South of the town to Brighton in the West, and Eastbourne and Hastings in the East. Station Street links Lewes train station to the High Street.

# Visitor parking

Enter via the main gate in St Anne's Crescent and follow the road round to the left past the main reception and into the east car park. You will see parking spaces set aside for HOSC guests. Please note that the number of spaces is limited. Visitors are advised to contact Harvey Winder on 01273 481796 a couple of days before the meeting to arrange a space. Email: harvey.winder@eastsussex.gov.uk

# By train

There is a regular train service to Lewes from London Victoria, as well as a coastal service from Portsmouth, Chichester & Brighton in the West and Ashford, Hastings & Eastbourne in the East, and Seaford and Newhaven in the South.

To get to County Hall from Lewes station, turn right as you leave by the main exit and cross the bridge. Walk up Station Street and turn left at the top of the hill into the High Street. Keep going straight on – County Hall is about 15 minutes walk, at the top of the hill. The main pedestrian entrance to the campus is behind the Parish Church of St Anne, via the lane next to the church.

# By bus

The following buses stop at the Pelham Arms on Western Road, just a few minutes walk from County Hall:

28/29 - Brighton, Ringmer, Uckfield, Tunbridge Wells

- 128 Nevill Estate
- 121 South Chailey, Chailey, Newick, Fletching
- 122 Barcombe Mills
- 123 Newhaven, Peacehaven
- 166 Haywards Heath
- VR Plumpton, Ditchling, Wivelsfield, Hassocks, Burgess Hill.

The main pedestrian entrance to the campus is behind the Parish Church of St Anne, via the lane next to the church.

#### **Disabled access**

There is ramp access to main reception and there are lifts to all floors. Disabled toilets are available on the ground floor.

#### **Disabled parking**

Disabled drivers are able to park in any available space if they are displaying a blue badge. There are spaces available directly in front of the entrance to County Hall. There are also disabled bays in the east car park.

# Commonly Used Acronyms Glossary

A&E	Accident and Emergency department	
ASC	Adult Social Care	
BSUH	Brighton and Sussex University Hospitals NHS Trust	
CCG	Clinical Commissioning Group	
CQC	Care Quality Commission	
DGH	District General Hospital	
DH	Department of Health	
EHS	Eastbourne, Hailsham and Seaford	
ESCC	East Sussex County Council	
ESHT	East Sussex Healthcare NHS Trust	
FT	Foundation Trust	
GP	General Practitioner	
H&R	Hastings and Rother	
HCAI	Healthcare Associated Infection	
HOSC	Health Overview and Scrutiny Committee	
HW	Healthwatch	
HWB	Health and Wellbeing Board	
HWLH	High Weald, Lewes, Havens	
LTC	Long Term Condition	
MIU	Minor Injury Unit	
MLU	Midwife-led Unit	
NHS	National Health Service	
NICE	National Institute for Health and Care Excellence	
NSF	National Service Framework	
ОРМН	Older People's Mental Health	
PALS	Patient Advice and Liaison Services	
QIPP	Quality, Innovation, Productivity and Prevention	
QOF	Quality and Outcomes Framework	
SECAmb	South East Coast Ambulance Service NHS Foundation Trust	
SPT/SPFT	Sussex Partnership NHS Foundation Trust	
TDA	(NHS) Trust Development Authority	
WIC	Walk in Centre	

This page is intentionally left blank

# Agenda Item 1.

#### HEALTH OVERVIEW AND SCRUTINY COMMITTEE

MINUTES of a meeting of the Health Overview and Scrutiny Committee held at Council Chamber, County Hall, Lewes on 1 October 2015

#### PRESENT:

Councillors Michael Ensor (Chair), Councillors Ruth O'Keeffe, Frank Carstairs, Angharad Davies, Alan Shuttleworth, Michael Wincott and John Ungar (all East Sussex County Council); Councillors Sam Adeniji (Lewes District Council), Sue Beaney (Hastings Borough Council), Bridget George (Rother District Council) and Julie Eason (SpeakUp)

#### WITNESSES:

East Sussex Healthcare NHS Trust

Richard Sunley, Acting Chief Executive Maggie Oldham, Director of Improvement

High Weald Lewes Havens Clinical Commissioning Group

Ashley Scarff, Head of Commissioning and Strategy

Eastbourne, Hailsham and Seaford Clinical Commissioning Group & Hastings and Rother Clinical Commissioning Group

Amanda Philpott, Chief Officer Allison Cannon, Chief Nurse

Care Quality Commission

Tim Cooper, Head of Hospital Inspections Terri Salt, Inspection Manager Alan Thorne, Head of Hospital Inspection, South East

Sussex Community NHS Trust

Siobhan Melia, Commercial Director

NHS Trust Development Authority

Paul Bennett, Portfolio Director

OFFICERS:

Giles Rossington, Senior Democratic Services Adviser

#### 13. <u>APOLOGIES FOR ABSENCE</u>

13.1 Apologies for absence were received from Cllr Pam Doodes (substitute Cllr Bob Standley) and Jennifer Twist. Cllr Peter Pragnell substituted for Cllr Bob Standley as an East Sussex County Council representative of HOSC.

# 14. <u>DISCLOSURES OF INTERESTS</u>

14.1 There were no disclosures of interest.

## 15. MINUTES OF THE MEETINGS HELD ON 22 MAY AND 16 JUNE 2015

15.1 The Committee agreed the minutes of the meetings of 22 May 2015 and 16 June 2015.

#### 16. <u>URGENT ITEMS</u>

16.1 There were no urgent items.

## 17. <u>EAST SUSSEX HEALTHCARE NHS TRUST (ESHT): CARE QUALITY COMMISSION</u> (CQC) FOLLOW-UP INSPECTION REPORT

17.1. The Committee considered a report by the Assistant Chief Executive that recommended it consider and comment on the Care Quality Commission (CQC) Quality Report on services provided by East Sussex Healthcare NHS Trust (ESHT).

# Care Quality Commission (CQC)

- 17.2. Tim Cooper: The following findings are taken from our inspection of 24-26 March 2015. We held a Quality Summit on 18 September 2015 to present our findings to stakeholders.
- 17.3. During this inspection we only looked at the four services that had caused us concern from our visit in September 2014: urgent and emergency services; surgery; maternity and gynaecology; and outpatients and diagnostic imaging (we now include diagnostic imaging in our outpatients inspection but did not during our first inspection).
- 17.4. The inspection process for this Trust has been protracted but was not meant to be. We have apologised to East Sussex Healthcare NHS Trust (ESHT) for our delays, and internally we have learned some lessons for how we can improve the process in the future.
- 17.5. We submitted our report from the three day follow-up inspection undertaken from the 24-27 March 2015 for comment to ESHT at the end of June with the intention to publish it in July. However, the Chief Executive of the Trust resigned before the intended publication date, and we felt it would be more helpful to hold a Quality Summit in September when the Trust Board was in a more stable state to be able to respond to the issues. Nevertheless, we continued to discharge our duty between July and the Quality Summit in September by working with the Trust on some of the issues in the report.
- 17.6. Our findings in the report relate to our March 2015 inspection. Judging by what we heard at the Quality Summit, some of the findings may no longer be relevant as ESHT appears to have taken a lot of action to address them.
- 17.7. Overall, our ratings are exactly the same as they were before. We found limited progress during our March inspection and again rated ESHT *inadequate* overall; *inadequate* for

the safe and well-led domains; *requires improvement* for the effective and responsive domains; and *good* for caring. The ratings for both Eastbourne District General Hospital (DGH) and Conquest Hospital remained the same as they had been in September 2014.

- 17.8. During our March 2015 inspection we made a number of key findings. We saw:
  - There was an issue with staff engagement. When we spoke to members of the Trust Board – and in particular the Chief Executive – during the March 2015 inspection, they recognised that there was an issue; however, we found that it was much greater than the Trust Board understood. We heard a lot of positive discussion from people at senior management level and a lot more negative discussion from people on the ground. We found there was a widespread disconnect between the Board and staff; a culture where staff were afraid to speak out and share their concerns openly; were afraid for themselves and colleagues; and were concerned about their personal confidentiality – staff mentioned these concerns every time they spoke with us.
  - ESHT performed poorly in the NHS staff survey. The NHS staff survey is an annual survey that asks staff for their views on 29 questions based around the six NHS pledges. The most recent survey results were published in January 2015 and relate to the survey carried out in late 2014. The Trust was below average for 23 of the 29 measures and in the bottom 20% for 18 of them. It was in the bottom 20% for "staff engagement" and "ability to contribute towards improvement at work". When we spoke to the Chief Executive at the time he expressed disappointment at the results, but we did not see an overall programme that was going to address those concerns.
  - The Trust had lost its credibility with the public and we did not see an engagement strategy to begin to rebuild some of that credibility. We saw ESHT fail to engage with significant elements of the community and key stakeholders.
  - Issues in Outpatients Department had begun to be addressed. However, there was a long way to go to address in a sustainable way some of the major issues, such as referral times.
  - Some improvements had taken place in surgical theatres, but a similar pace of sustainable improvement had not yet taken place in surgical wards.
  - Patients were not being seen in the timescales set by their clinicians. The call centre the interface between the Trust's outpatient service and the patients coming through the door – was not effective. Patients were often unable to make contact with the call centre and there were insufficient staff to deal with the enquiries.
  - Clinics were sometimes cancelled at short notice and patients were not informed. There were insufficient staff to ring patients to let them know that a clinic had been cancelled even if it was known beforehand; we saw examples where patients turned up on the day of clinics that had been cancelled 24 hours beforehand.
  - Staff had lost faith in the incident reporting system, meaning that there was no continuous cycle of staff learning from the incidents. All hospitals should be learning environments where staff report when things go wrong – whether this is a near miss, or a patient coming to harm – so that they can at least take the learning from the incident and prevent it happening again.

- The governance structure for incident reporting was beginning to be designed but was still too early in its development to see any benefits from it, although in surgical theatres and maternity services we saw the early signs of some improvements.
- The risk register did not capture risks in a robust way.
- There were low staffing levels in many areas that were impacting on the quality and the effectiveness of care, for example, insufficient medical staff in A&E meant that the medical cover rota was insufficient to meet the needs of the service.
- In maternity we saw some improvements but the major change that was needed to make a sustainable difference had still not happened. We were assured during our March inspection that it was going to happen.
- The accuracy and robustness of data that people were relying on was making it challenging for the Trust to make decisions.
- The level of training in safeguarding and protecting vulnerable adults was well below acceptable levels for medical and surgical staff.
- There were challenges over medicines management, particularly with the register of controlled drugs. The register had shown that one drug was missing but nothing was being done to prevent other drugs going missing in a similar manner, such as more frequent and improved quality checks.
- The Trust was frequently breaching single sex accommodation guidelines, particularly in the clinical decisions unit. In this unit, men and women were being accommodated in the same areas of the building, sharing sleeping areas, and passing each other on the way to the toilets. Patients were meant to be there for 24 hours but we saw some there for up to 96 hours, which is a considerable amount of time for men and women to be sharing accommodation.
- In outpatients and radiology, particularly the latter, there were challenges to people's privacy and dignity in the waiting area, the changing rooms, and during clinical procedures which we saw being carried out in corridors.
- There were challenges with people's health records. We first found this during our September 2014 inspection and we know in March 2015 that the Trust had agreed a new health record tracking system that would improve the situation, but it was not in place when we made our second inspection. I understand that it is now in place.
- The Trust was failing to meet the standards for the national schedule of cleanliness. Theatres, outpatient facilities and secretarial offices require different cleaning and auditing schedules and many of those schedules were not being followed.
- There was not appropriate training for staff to be able to fulfil their duty of candour. The duty of candour is the legal duty to be open with patients when things go wrong; it requires a particular process to be followed involving the clinician making a formal apology beginning with the words "I am sorry".

- The Trust received a higher number of complaints than we expected, and the complaints system still failed to give people appropriate redress and understanding of the issues that they had complained about.
- 17.9. Our key findings led us to produce our "must do actions". These are a series of actions that we expect ESHT to do in response to our report that we were not assured were underway in March 2015. We expect the Trust to:
  - Give serious consideration to how it will rebuild effective relationships with its staff, the public, and stakeholders.
  - Create a culture grounded in openness that makes staff feel able to speak out and talk about their concerns.
  - Undertake a Root and branch review across the organisation to address the perceptions of a bullying culture and create an organisation that is open, listens to staff, and treats them fairly.
  - Review waiting times for outpatient appointments so that they meet government targets for referral to treatment waiting times. The measure of waiting times changed in June 2015, but to ensure that patients do not have to wait long for treatment, we expect the Trust to follow the spirit as well as the letter of the referral to treatment waiting times.
  - Ensure that patients' health records are available and data is managed confidentially.
  - Review the way maternity staff are deployed to ensure that there is sufficient provision to meet the Royal College of Midwives guidelines.
  - Reduce the proportion of outpatient clinics that are cancelled at short notice. Where this is unavoidable, we expect the Trust to notify patients in a timely way.
  - Improve the governance of the incident reporting system so that the number of incidents reported reflects the numbers that have happened, and ensure that staff feel able to speak out to report those incidents.
- 17.10. There are a number of regulations under the Health and Social Care Act 2012 that we know have been breached by the Trust. Our judgement is that there was a breach of:
  - Regulation 10: "Dignity and Respect";
  - Regulation 12: "Safe Care and Treatment";
  - Regulation 15: "Premises and Equipment";
  - Regulation 17: "Good Governance"; and
  - Regulation 18: "Staffing".
- 17.11. We have set timescales for when we expect to see significant action by the Trust on these breaches. Different breaches of the regulations have different timescales for resolution, for example, it takes longer to resolve staffing issues than it does to resolve breaches around dignity and respect. We have set our timescales of response

recognising the action that the Trust needs to take; we expect to see significant action and progress for some breaches by October 2015 and some by March 2016.

- 17.12. Due to the high number of regulation breaches, the CQC issued ESHT with a Section 29a warning notice in July 2015. The CQC issues a Section 29a warning notice instead of individual warning notices when: a number of regulations have been breached; there is a requirement of significant improvement across the Trust; and, importantly, the CQC considers that all the breaches are interrelated.
- 17.13. On the basis of the challenges, evidence and breaches of regulations that we saw, the Chief Inspector of Hospitals has recommended to the NHS Trust Development Authority (TDA) that ESHT be placed into special measures.
- 17.14. **Councillor Michael Ensor:** I think that I can speak for the rest of the Committee when I say that I am grateful to have been provided with this level of clarity, but at the same time I am saddened to see the deficiencies in the Trust that you are exposing all of which require urgent attention, and some of which we had already assumed were common place. I would like to reflect that it is an unusual process for a trust to be put into special measures only 4% of CQC inspections have shown a hospital to be inadequate overall.
- 17.15. **Councillor Michael Wincott:** On page 26 of the Summary Report it states that "in one instance we found that the Trust had directed staff to move evidence related to medical records that the staff themselves construed as a deliberate attempt to mislead the inspection team". Are you confident that the people informing you of progress since the last inspection are not the same people who directed staff to deliberately mislead you?
- 17.16. Tim Cooper: We will not just take the word of the same people who could be the ones implicated in the report. During the next part of the process we will be working with the Trust on a very regular basis to identify the progress on issues we previously identified. We will measure progress from a number of sources; not just from the Trust but from staff and members of the public. If we are concerned that progress is not forthcoming, we will go into a hospital unannounced and test out what we have heard.
- 17.17. We are also of the opinion that work cultures are very difficult to describe, but you know them when you see them, and you can see when they change. We feel assured that the work culture at ESHT is beginning to change.
- 17.18. **Councillor John Ungar:** You said that there seems to be some improvement, but the report seems to indicate that only the radiology department has improved. You said that you have set timescales for responses to warning notices, but is there a date by which you expect that the Trust will be fit for purpose?
- 17.19. **Tim Cooper:** This depends on when the CQC returns for another comprehensive inspection of the Trust. Once we receive ESHT's responses to the warning notices, we will carry out inspections in each area that triggered a warning notice to test whether those issues have been addressed. However, addressing the warning notices is not the same as addressing the overall improvement of the Trust in a follow up full inspection. The next follow up inspection will address the wider issue of whether the Trust is on an overall "improvement journey" based on the evidence that we find.

- 17.20. **Councillor Angharad Davies:** You stated that during the follow-up inspection there was improvement in surgery theatres but not surgery wards. What exactly did you mean by that? Also, when you are talking about surgery, are you talking about general surgery or all surgical services?
- 17.21. **Tim Cooper:** The CQC is referring to all surgical services across the site: theatres, anaesthetics, and surgical wards.
- 17.22. The CQC inspection reports of DGH and Conquest Hospital sets out specific examples of areas in surgery services that have improved and that have not improved. During the second inspection, surgical theatres in the Trust had begun to understand the issues identified in our first inspection: reporting, checking, and staffing all appeared to have improved. However, the same transformation had not taken place on the surgical wards. The reason for this may be to do with local leadership rather than wider leadership, as wards are managed by individual ward managers and theatre is managed by a separate theatre manager.
- 17.23. **Councillor Alan Shuttleworth:** I know that there has been two significant changes in the leadership of the organisation and I welcome those, although they should have come sooner but I am alarmed that in page 58 the lack of trust between the Board and frontline staff shows that the culture goes further down the management chain than the Chief Executive and Chairman. Can you comment on whether there needs to be some changes further down the organisation to address the underlying issues?
- 17.24. **Councillor Peter Pragnell:** You emphasised that the inspection was in March 2015 and that now, 7 months later, changes have been made; are you in a position to say what is improving and what is not?
- 17.25. **Councillor Bob Standley:** You have explained how the publication of the first two reports was delayed. How will the CQC ensure that the third report is released more promptly than the first two?
- 17.26. **Tim Cooper:** It would be wrong for me to comment on what the Trust is doing to improve its services because that is for the Trust to set out. Our role is to monitor, inspect and regulate whether that progress is meeting fundamental standards of quality and safety.
- 17.27. I want to reassure people that whilst we took the very difficult decision to delay this second report for what I think were the right reasons to give the new leadership a chance to stabilise one of the things that we set out to do was to ensure that members of the public are protected and services are provided safely, and to do that we need to take formal regulatory action.
- 17.28. Even though we delayed the Quality Summit and the publication of the report, we were taking action with the Trust as early as July, for example, we served our warning notices during July and had work going on with the Trust, CCGs and TDA so that we were cited on the progress being made. Consequently, we should not read too much into the fact that the report was delayed to September 2015 as things were happening in early July.
- 17.29. It is not right for me to comment on the leadership of the Trust as it is not the CQC's role but what we have done is insist on a root and branch review of a number of areas that you would term as part of the leadership and culture of the organisation. I would

make a comment: whilst the leadership comes from the top, there also needs to be a degree of stability in the Trust Board to carry forward the changes that need to be made.

# East Sussex Healthcare NHS Trust (ESHT)

- 17.30. **Councillor Michael Ensor:** I am encouraged by the report that both critical and medical care throughout were classified as "good" and that care generally across the Trust was "good". I would like to draw that to the Committee's attention because I think it shows that the staff have an attitude of caring, even though the infrastructure, management and other aspects of the Trust are inadequate.
- 17.31. **Richard Sunley:** Today is not a day for celebrating success; it is a time for us to recognise where we are as an organisation, and to make a stand as a Trust Board for a new start. If there are only two points that you take away from our response today they are these: we are very disappointed about the shortfalls the CQC has identified, and we are sorry that we have let down our staff, colleagues and people who use our services. We acknowledge that we have not delivered the standards the people of East Sussex rightfully expect from us.
- 17.32. In our reflection as a Board, we accept the need to engage in a more meaningful way with our staff, stakeholders in the local healthcare economy, and the wider population. We have been through a difficult and challenging time and we know we need to urgently deliver improvements. I am here today to demonstrate that the Board and I are committed to that goal, are determined to make a new start, and are already working hard to meet our ambitions to improve at pace and deliver excellence to the people we serve.
- 17.33. As an organisation we need to rediscover our passion and ambition. We want the patient experience in all aspects of care to be exemplary, but we recognise, hand on heart, that we can't say that about all aspects of the care we provide today. We want to be the healthcare provider of choice in East Sussex of choice for patients and of choice for commissioners but we also know that this is not currently always the case.
- 17.34. We know to achieve our aims we will need to deliver and demonstrate that we have delivered – high quality care to patients. We need to be an employer of choice in East Sussex but – recognising that it is hard to recruit in East Sussex – we need to be more attractive to potential employees by emphasising the areas where we continue to deliver strong services, such as cardiology, haematology and urology.
- 17.35. We need to work with partners to be innovative in developing new roles. We need to work with the wider health and social care economy to optimise patient flow and deliver outstanding patient care, which we continue to do as part of the East Sussex Better Together programme (ESBT).
- 17.36. We need to listen to, and be responsive to, stakeholders and re-forge relationships with bodies such as Healthwatch, campaign groups, and HOSC.
- 17.37. We know we need to work with our staff and local communities to help create a future with sustainable, high quality services for the people of East Sussex.
- 17.38. We need to support staff to speak out safely. It is shocking to me that a bullying culture exists; where this is the case it has to stop.

- 17.39. We need to be a learning organisation that learns from mistakes, complaints and incidents.
- 17.40. We need to deliver this change within our allocated funding agreed with Commissioners. This is our ambition. However, we know we have a long way to go.
- 17.41. I would restate our huge disappointment in the "inadequate" rating, but we recognise it is up us to demonstrate that we can improve significantly. I would once again like to emphasise our determination to do this and to realise our ambition for healthcare in East Sussex.
- 17.42. As I mentioned, this is not a time to celebrate success. However, specific areas of good practice were seen by the inspection team and are acknowledged in the CQC report. We are not underestimating the task ahead of us in improving our services, but we should recognise the things that we do well. As is already mention, care was rated as "good" across the whole Trust and that is a testament to our staff. The key to our success will be for us to sustain and exceed a "good" rating throughout the implementation of our Quality Improvement Plan (QIP) and beyond.
- 17.43. We have developed a QIP from the detailed reports of the September 2014 CQC inspection report and it now incorporates the March inspection findings. Our QIP is rightly owned by the whole Board and senior team, and is appropriated by teams throughout the organisation. The management of our plan is led by Alice Webster, Director of Nursing, supported by our Project Management Office, and benefits from the support and advice of our new Director of Improvement, Maggie Oldham. In addition, we set up a number of Task and Finish Groups and workstreams associated with the QIP. Delivery of the QIP action plan and targets are discussed at our Corporate Leadership Team on a weekly basis; the Clinical Management Executive on a monthly basis; Trust Board meetings and seminars; and team meetings and departmental meetings throughout our clinical unit structure.
- 17.44. We have made many changes to our services since the March 2015 inspection:
  - Patient confidentiality and information governance in Outpatients Department has been improved. Space and equipment has been provided to support patient assessment and secure record storage, and there is building work planned to fix that patient confidentiality permanently. In Maternity Services we have already started building confidential handover space in the delivery suite.
  - The number of breaches of regulations around mixed sex wards has fallen. It is a priority in our first Estates Strategy developed by the new Director of Estates and Facilities to achieve a sustained improvement in the privacy and dignity we provide patients by improving the layout of Radiology and A&E at both hospitals.
  - A wireless tagging system was successfully implemented in August. It allows the tagging of all our medical records and allows proper organisation of our record libraries on the acute hospital sites. 22,000 records have been tagged off site from the Conquest Hospital and 52,000 tagged offsite from the DGH. We have the expectation that – as with other Trusts where this tagging system is in place – we will see reduced duplicate and temporary notes, and clinics will be supplied with notes in a more timely way.

- For the first time, standard operating procedures for our various booking processes have been developed in consultation with our admin staff that are designed to standardise and simplify the booking process. They are being implemented in October.
- We have sustained clinic cancellations at six weeks' notice for all but unforeseen, short notice changes. In April, we were routinely cancelling clinics with less than three weeks' notice due to a back log of requests. We do not underestimate our position on this crucial area of patient experience and we have a long way to go with our admin and booking processes. However, we have set up a task group that is meeting weekly to tackle this difficult issue by providing weekly reports to the senior team and carrying out staff engagement sessions.
- With the understanding of local Commissioners and the TDA, we have focussed on the last months on the waiting list backlog and as a result waiting times continue to improve. The last 52 week waiting time patient was reported in December 2014, the backlog for over 40 weeks has been eliminated, and we have turned our focus on to the next milestone: sustaining a position of nobody waiting over 35 weeks by November 2015.
- The incident reporting rate has increased from 600 per month at the time of the CQC visit to more than 800 per month during September. This has been achieved in part by awareness sessions by our Governance Team.
- I have worked with the Chief Pharmacist at the TDA to commission an independent review of the Medicines Management Service. As a consequence of this review which took place a couple of months ago we have made management changes at the highest level in the Service; we have identified partner organisations with exemplary practice; and we have jointly developed an action plan with the TDA.
- In acute surgery, a recent national audit of non-elective laparotomy shows that our Surgical Services are high performing. The audit demonstrated that the Trust has immediate, consultant delivered surgical and anaesthetic care with consequent fast decision making time to theatre; 100% of high risk surgery was shown to be delivered by both a consultant surgeon and a consultant anaesthetist.
- The Royal College of Surgeons will undertake an "invited review" of our surgical pathways next month. The terms of reference of the review will be shared with our partners.
- Health Education England and their branch for Kent, Surrey and Sussex carried out a visit two weeks ago of our Maternity Services and met with 20 trainees, students and all of the maternity and education team. In their verbal feedback they recognised the improvements made in identifying a generous and supportive culture, no safety issues, and a much improved staffing complement. We are keen to share the report with the CQC and HOSC when it is published in the next few weeks. The report will also talk about the culture of support, multi-professional working, and the use of daily multi-disciplinary risk meetings.
- We have reviewed our cleaning frequencies to reflect invasive procedures in outpatients

   an issue highlighted by the CQC report and have piloted a new role, Ward Orderly, to support nursing staff in equipment cleaning. We are in the process of recruiting to the Ward Orderly posts.

- We have invested resources into direct patient care areas and established a relationship with Allied Health professional nursing and midwives. We have seen successful recruitment drives particularly in the healthcare assistant field despite a difficult recruitment market.
- Mandatory training levels have significantly improved across the Trust, particularly in health and safety, mental capacity act, and deprivation of liberty.
- Our high standards for mortality and morbidity and those given to us by our Commissioners in the form of SEQUIN targets – have been maintained, with excellent clinical engagement in reviews.
- Our handling of complaints has been recognised as improving, with the number of reopened staff complaints remaining low. We have launched a "speak-up, speak-out" initiative and have just recruited a full time "speak up guardian", which generated high interest from applicants. Volunteer champions in all areas of the Trust have also been signed up to support the delivery of this approach, for example, the whole of the joint staff committee volunteered themselves.
- There is a new Senior Management Team in place that is aligned to clinical units. A number of staff listening events have taken place since March, with a further 14 planned.
- Weekly staff drop-in forums are being delivered by myself and supported by other members of the Executive team. With a running "you said we did" log to demonstrate listening and action.
- Following positive discussion and the support of the Faculty of Medical Leadership, we are looking to sign up to a programme of medical leadership development, having firstly assessed our current engagement using the well-recognised Medical Engagement Score. We will next develop a more detailed programme for our clinical leads in November.
- We have engaged with Capsticks to undertake a review of our governance process in October.
- Through the support of the Deanery, we have started discussions about developing innovative training that plays on our position as a new integrated provider (of acute and community healthcare). We expect that this will lead to approaches of working across healthcare traditional boundaries.
- We have made significant progress on developing Locality Teams and new multidisciplinary roles with the CCGs and East Sussex County Council through the ESBT programme. We are also strengthening our work with, and through, Healthwatch to engage with the local population and campaign groups.
- 17.45. In summary we are targeting our resources on improving operational delivery in key areas; and working with others to draw on expertise to deliver improvements in governance, medical management, staff engagement, and our understanding of how we might use their experience and learning to improve our own service delivery.
- 17.46. We need to deliver on our assurances to staff that we are a listening and learning organisation and to assure them that the perception that we are a bullying organisation

has been tackled. We must ensure our strategic direction delivers the aspirations of our commissioners and patients, and we must, as a Board, play our fully committed part in the local health and care systems. We need to work with commissioners, politicians, campaign groups, local councillors, carers, patients and their representative organisations in a new, more transparent, and collaborative way to deliver improved outcomes to our patients.

- 17.47. I am here today to make a stand on behalf of the Board of ESHT. This is not a time for celebrating success it is a time for recognition of where we are as an organisation and to make a new start as we recognise our mistakes and engage with the healthcare community to deliver change in a more meaningful.
- 17.48. **Maggie Oldham:** My appointment has been made by the TDA and I am salaried through them, not through ESHT. I am very glad to be bringing my experience from Mid Staffordshire NHS Foundation Trust (Mid Staffs) to support my colleagues here who are tasked with some of these challenges that lay ahead. I was at Mid Staffs from 2010-2012 as Chief Operating Officer and Chief Executive Officer from 2013- 2014, after which the Trust was dissolved and merged with its two neighbouring trusts.
- 17.49. I think that there are some commonalities between Mid Staffs and ESHT, but there are great differences between the two organisations. Some people think that because I have come from Mid Staffs that ESHT must be of the worst trusts in the country; obviously that is not for me to say, but I am not seeing the same levels of problems that I saw when I went to Mid Staffs in 2010.
- 17.50. I am looking forward to working with HOSC and providing you with assurances that the Trust is improving.
- 17.51. There are two major indicators that will demonstrate that the Trust is going in the right direction but unfortunately they are annual: the Staff Survey and the Patient Satisfaction Survey. We cannot wait a year to be able to show that the Trust has made progress, so we need a live, plain speaking, and transparent recovery plan that members of the public can access via our website and which we will bring to HOSC.
- 17.52. There is an issue with just relying on Red, Amber, Green (RAG) ratings and being satisfied that we are moving from red to amber to green. We should be looking at the narrative of what it actually means to be improving and whether we are able to sustain that improvement. The ESHT Trust Board is clear that we need to provide a long term fix and we want to avoid a situation where we attend HOSC and show that we have regressed on our RAG ratings.
- 17.53. One of our central workstreams is around leadership and changing the management culture. Major changes in this workstream include:
  - The Chair, Chief Executive, Director of Strategy, Director of Finance and one of the Non-Executive Directors have left the Trust over the last few weeks. We are now in the process of formally recruiting to these posts.
  - Changes have been made in the Senior Nursing Team and within the Pharmacy Department.

- A Director of Estates and Facilities and a new Senior Manager for Performance have been recruited.
- Changes have been planned to how our Business Information Unit, Performance Team and our Programme Management Office work to ensure there is a robust monitoring of the assurances that we are giving to people.
- 17.54. In my experience that is a huge amount of change in a short period of time. One of the most difficult hurdles to overcome in Mid Staffs was the lack of organisational memory. Without senior managers to provide some of the history behind the problems that have occurred and the solutions that have been attempted patients can be put at risk and the pace of change can be too slow. It is easy to get carried away with the emotion, but the reality is that the loss of further senior posts within the Trust will set us back on our road to recovery.
- 17.55. The special measures include a capacity and capability review of the governance arrangements of the Trust Board and Senior Management Team that will expose senior managers' skills and deficits. This will provide us with the opportunity to develop training packages for individual senior managers that will help equip them with the necessary skills to carry out the required improvements to the Trust.
- 17.56. At Mid Staffs we successfully employed this method of identifying deficiencies in people and providing appropriate training to give those people the skills to be able to work at the right level. The vast majority of employees who are in Mid Staffs now who celebrated some of the successes between 2010-2014 were the employees who were there during the times that services were very poor.
- 17.57. My experience at ESHT so far has shown me that there is an overwhelming willingness from front line staff to grasp the issues that were raised in the CQC report and work with the management team to make the necessary improvements.
- 17.58. I think that it is good that the QIP has been generated in those service areas that were rated "inadequate" by the CQC; a QIP will not be effective if it is developed as a top down recovery plan that is forced upon service areas with their own specialities and issues.
- 17.59. The development of the QIP involves teams in the affected service areas telling the management team why things are not working as they should, and how the management team can assist them with putting in the necessary resources to make them work. The QIP should be available to share with HOSC by November 2015.
- 17.60. I cannot speak for what has gone on in this health economy previously, but what I can say is that we can only sustain this improvement if we all work together.

# NHS Trust Development Authority (TDA)

- 17.61. **Paul Bennett:** The package of special measures we are putting in place at ESHT include:
  - Employing a Director of Improvement (Maggie Oldham) at ESHT to provide experience, drive change, and make an impact on the ground. This is a critical part of the special measures package.

- Carrying out a capability and capacity review (as mentioned by Maggie Oldham) to help us understand how the Trust is performing – we may consider whether the scope of the review reaches further into the organisation than just the Trust Board and Senior Management Team. Due to the number of vacancies and the inevitable time it will take to get people into posts, we think that it is important that the review is completed in time for the new Chief Executive and other senior managers to have something to help them develop an understanding of the Trust, and how they might want to take the leadership of the Trust forward.
- Providing ESHT with a "buddy organisation", which is a successful trust with clear strengths in areas where we know ESHT has deficits. Critically, the buddy organisation will need to have the capacity to provide the support as many trusts are under extreme pressure. It is a complex process that we began after the CQC recommended that ESHT go into special measures.
- An ongoing monitoring programme of the improvements at ESHT alongside the CCGs and NHS England, as well as HOSC and other agencies. This is a tried and tested approach that we are working with all of these agencies to get into place.
- Increased oversight and scrutiny of the Trust Board's day-to-day business by the TDA.
- Bespoke elements of assistance that come from the diagnostic process that we perform on the Trust.
- 17.62. **Councillor Michael Ensor:** It is my understanding that unlike Ofsted the TDA does not have the power to remove a trust board of a trust in special measures. Could you explain the legislative powers of the TDA?
- 17.63. **Paul Bennett:** The NHS does have the power to remove a trust board but it is only when the trust goes into administration which is what happened in Mid Staffs and it needs to be agreed by the Secretary of State.
- 17.64. The TDA monitors, supervises and holds trusts to account at different levels depending on how they are performing – these various levels of scrutiny are set out in an accountability framework. The highest level in the framework that the TDA can subject a trust to without reference to the Secretary of State is to put it into special measures on the basis of a recommendation from the CQC, as it has done with ESHT.
- 17.65. NHS England has also now introduced a special measures category for CCGs that is different to the special measures category that applies to providers.
- 17.66. **Councillor Michael Ensor:** What is the progress on the appointment of the chief executive and chairman?
- 17.67. **Paul Bennett:** The appointment of a chief executive is the most important decision that a chairman makes. The Chairman of ESHT (Stuart Welling) originally committed to stay in post until he had appointed a new chief executive and a new chairman was appointed to replace him. However, he has recently announced that he is stepping down.
- 17.68. The TDAs first task is to find a suitable interim chair. We have also started the process of recruiting for a substantive chair and we would anticipate that an advert will be put out in

the next couple of weeks. We will also run a parallel process for appointing a chief executive that will be sequenced so that they are in appointment in the right order.

- 17.69. **Councillor Ruth O'Keeffe:** I am concerned at the Trust Board's use of phrases such as "very disappointed" and "making a stand as a Board" as it suggests that the Board expected another outcome and is not reaching out to staff.
- 17.70. A lot of what ESHT said is very aspirational, but HOSC has heard a lot of aspiration before – what we will be looking for is actual evidence of positive outcomes, and I hope that in the future we will receive trustworthy information. I would also not want to underestimate the power of seeing RAG ratings go to green.
- 17.71. Julie Eason: HOSC has been waiting a long time for senior managers at ESHT to acknowledge that they have problems and we welcome this acknowledgement. However, I am disappointed to hear the term "perception of bullying". This Committee has said for a long time that it is not a perception of bullying there has been bullying and the CQC report proves this. I would like to see no more mention of a perception of bullying and would like to see what is being done to address bullying.
- 17.72. I appreciate the importance of organisational management, but fundamentally you have a leadership team – in the form of your Trust Board and Senior Management Team – that is largely unchanged from the one that got a pretty horrific and, not surprising, damning indictment from the CQC. How do you take that team of people who oversaw a Trust where only the Crowborough Birthing Centre was well led and turn them in to the leaders the staff of the organisation can believe in?
- 17.73. **Councillor Michael Wincott:** I agree about the perception of bullying comment the bullying is real. In both CQC reports there were lots of incidents recorded with specific examples of where there had been really bad management, a bullying culture, people feeling they were not listened to, and reports not being followed up how many of those people responsible for these specific examples have been asked to leave, how many have moved on, and how many have been retrained?
- 17.74. **Richard Sunley:** We also like to see RAG ratings go green. RAG ratings will be used to help demonstrate in a digestible way to staff, the public, and stakeholders how our QIP will address the issues that we face. To make sustainable improvements on a number of those issues such as those found in A&E and radiology will require quite substantial time and investment. RAG ratings will help us to demonstrate to HOSC and other groups that we have made improvements in these areas.
- 17.75. I think that you are right about the use of the word "perception". We understood that staff working in the organisation perceived that they could be bullied and that we needed to address this as an issue. However, I think that it is clear from the issues being raised at the hour-long open forum sessions which I have been running every week at DGH and Conquest Hospital that staff have experienced definite bullying.
- 17.76. We are combating bullying by creating a structure outside of the management structure where staff complaints and thoughts about bullying will be channelled. This structure includes a guardian who has been recently appointed and enthusiastic champions who have been volunteering throughout the organisation.

- 17.77. **Tim Cooper:** You are absolutely right that the report sets out clear examples of bullying in a number of areas, but the phrase "perception of bullying" comes from our report and we are very clear what we mean by the term. The term is not used to derogate actual examples of bullying but to describe the wider perception by staff who may not have been bullied that due to actual examples of bullying they may be bullied themselves.
- 17.78. **Richard Sunley:** The Trust Board and Senior Management Team are limited by what they can oversee directly, so a lot of the improvements that the Trust needs to make must be carried out by managers at a grass roots level, for example, they need to understand that drug fridges are routinely locked, or that patient's notes in the Outpatients Department are routinely locked away and treated with respect. The dilemma we have is that we do not want to be seen to be identifying individuals recognised in the CQC report as having failed to perform these activities as this would build on the culture of bullying. Instead, we have to work with staff in an organised way using our QIP as a guide so that they understand what is acceptable and what is not.
- 17.79. I went back and looked at the issue of staff deliberately misleading the CQC around medical records in the Outpatients Department. I understand that when the Department was carrying out a check with full knowledge that the CQC was coming they came across a cupboard in the outpatients site at DGH that was broken but was still being used by staff. The decision was made that the notes should be moved from the cupboard to a secure place, which was clearly a decision that the CQC would pick up on. The cupboard has now been replaced with a lockable cupboard, but it is disappointing that staff had not replaced it as a routine task and instead chose to act only in the face of a CQC visit. I would dispute that this decision was deliberately misleading and I think that it shows there needs to be a proportionate approach to how we respond to the individual incidents in the CQC report.
- 17.80. **Councillor Michael Wincott:** The example of patient records is not the only example. The CQC state "we heard about several other examples which pointed towards potential misrepresentation of data"; this says to me that there was a more deliberate attempt by managers to mislead the CQC.
- 17.81. You say that you do not want to perpetuate the bullying culture by naming individuals that might have been implicated in the CQC report. Are you saying that there is basically an amnesty on managers no matter how badly they behaved?
- 17.82. **Richard Sunley:** I apologise if I am giving the impression that it all needs to be forgotten. Clearly the agenda we have been set by the CQC is challenging and it involves dealing with managers to ensure that they deliver the things that we expect them to deliver. The question is how do we do that?
- 17.83. There are a number of legitimate things that are happening to improve the capability of our management teams, including:
  - Looking at the skills that our clinical unit leads possess and helping them to build them up so that they are able to develop their own clinical units.
  - Opening roots of communication between the Senior Management Team and our staff, as it is a way of understanding how staff feel and allows us as managers to talk to them

about what is and is not acceptable behaviour. We previously did not have this capability, which was a failing on our part.

- As previously mentioned, there will be a capacity and capability review of the Trust Board as part of the special measures.
- 17.84. **Julie Eason:** how do you provide a new leadership model with fundamentally the same leadership?
- 17.85. **Maggie Oldham:** I want to be clear that I like nothing more than a RAG rating chart, but the excitement we get from it is not shared by the public; this was my experience at Mid Staffs. I also do not want to sit in front of HOSC with a RAG rating chart that we do not have substance behind.
- 17.86. I have a lot of energy and aspiration for this Trust. I have met so many people over the last few weeks and I think that the recovery is very much within our grasp. I do not expect that it will take two years as it has in some parts of the country there is a real commitment from the staff to demonstrate to the public that the services are what they should expect. However, at the moment I do not have hard evidence to put in front of you and the public and I do not simply want to say that it has anecdotally improved.
- 17.87. I am of the opinion that during the working day you (as a senior manager) are a role model and everything you see and do during the working day is seen by thousands of other people across your organisation.
- 17.88. We are doing a piece of work looking at the last three annual NHS Staff Surveys to try and pick up patterns in management issues, for example, it is possible to pick out poorly performing managers who are shuffled from area to area by assessing the staff surveys in the different areas they have managed and finding a common decline in the workplace environment shortly after they arrive. Where this is the case, it is possible to sit down with the manager and set objectives for them to comply with within three months or warn them that the Trust's conduct and capability process will kick in. We have not previously tracked poorly performing managers in this way.
- 17.89. All of the Trust Board Directors will be given clear objectives by the Interim Chief Executive over the next six weeks that will cover the areas in their portfolio; those who we know have evidence of bullying in their portfolio will have performance monitoring objectives that require them to show that it is improving over a short period. Our Director of Human Resources is looking at how we can do more timely interactions with staff instead of waiting for the NHS Staff Survey. This will allow us to look at detailed feedback from staff every few months in those areas where there are high instances of bullying to see whether it is improving.
- 17.90. Speaking for the Trust Board, any evidence of bullying or harassment made by a member of staff in a formal way in our Trust will be dealt with very seriously in accordance with standard NHS processes for dealing with such complaints.
- 17.91. I have worked with Tim Cooper in other organisations and it is frustrating to us when staff are too frightened to come forward to say that they have witnessed poor behaviour from managers, colleagues and other members of staff. I think that those who do give the name of their managers are very brave, as CQC inspectors and people like myself go home and they are often left with the consequences of their decision. However, it is

frustrating not to be given the name of a manager, or have a member of staff not prepared to give a statement, as we cannot deal with the issue formally.

- 17.92. Staff at ESHT do not feel able to give the names of managers who they consider have been engaged in bullying or harassment. We need to continue to build staff confidence so that they can come forward with the names of managers and know that we are serious about dealing with their complaint. Our QIP sets out how we will tackle this issue, for example, we will appoint a single point of contact for staff that will have champions across the Trust; we will set up staff helplines; and the Senior Management Team and Trust Board is currently running drop-in sessions.
- 17.93. During the six weeks I have been at ESHT I have seen a change in how staff use the drop-in sessions. Initially staff sat and listened to senior managers, but more recently staff have been feeding back what they have seen to senior managers; thanking the executive team where changes have been made; or telling the senior managers team that in certain areas they want more action.
- 17.94. We are going to spend some time setting the objectives of the Senior Management Team and Trust Board based on the results of the TDA capability and capacity review, which will list their strengths and weaknesses. We are also considering extending the review to the next level of management, but in the mean time they will monitored on an individual basis through the existing appraisal process.
- 17.95. **Amanda Philpott:** Reiterating what Dr Martin Writer said at the Quality Summit, the CCGs are really clear that it is the responsibility of all healthcare professionals to change a trust's culture and help us all get where we need to be as a health and social care system. National NHS support organisations can bring in expertise, but the solutions to the issues raised by the CQC have to be locally owned and system wide.
- 17.96. System wide solutions require commissioners and providers to be able to work together. This is helped by the fact that in our CCG team all of the senior colleagues have had Chief Executive or director level experience at provider organisations.
- 17.97. We need to work with ESHT's inspectors to help create a healthcare culture in East Sussex that is more open and transparent. I can say that even over a short period of time we have seen ESHT become a different, more transparent, and open trust that is looking to help solve these wider healthcare pressures together.
- 17.98. There is historic pressure across the whole of the East Sussex healthcare system, not just in acute care. We need to ensure that our health and social care professionals can work better across primary and secondary care pathways. The new ESHT leadership's endorsement and engagement in ESBT is a critical step to achieving this goal.
- 17.99. **Councillor Alan Shuttleworth:** I welcome and am reassured by Maggie Oldham's comments today, especially around bullying, but the Trust is in special measures and the CQC report shows that there is a lot of work still to do.
- 17.100. I welcome the capacity and capability review; I welcome the proposal to extend it to lower tiers of management; and I accept the notion of keeping people in place to ensure continuity. However, I remain deeply concerned that the majority of the Trust Board members have been through the process and failed to tackle the problems, even though they told us that they were aware of them.

- 17.101. I was disappointed when the TDA chose to keep on the Chair of the Board although I understand the reason that they gave as it means that we are behind schedule in appointing a replacement chief executive. I think that an interim chair should have been appointed from the outset to get the process moving faster.
- 17.102. I was worried to hear that the QIP was going to be owned by the Trust Board and senior managers; it should be owned by all staff from every level of the organisation, and they should be involved fully in the preparation of the plan. Until you get ownership and buy-in from the whole organisation, I do not think you will see real improvements.
- 17.103. **Councillor John Ungar:** I am glad to hear that the CCGs are working in partnership with ESHT, but I am concerned that in the past the CCGs did not appear to raise the concerns that we are now hearing about. If the CCGs had been working with ESHT closely before, then surely they would have also seen these issues arising after all, the CCGs are paying ESHT to deliver services. I think that as reasonable and responsible organisations, the CCGs should have done some quality checks to know the quality of the service was meeting their specified requirements.
- 17.104. Are the CCGs prepared to give specific funding to help deliver those improvements that the CQC recommended ESHT make to its services?
- 17.105. **Councillor Peter Pragnell:** The important thing with RAG ratings is to achieve a "green" rating. However, improvements that are made to reach a "green" rating must be continuous, maintained, and strengthened.
- 17.106. The job of the non-executive directors is to question, take an overview of, advise, and challenge the executive directors. Did the non-executive directors know what was happening, and if so why did they not say anything? Does the TDA have the power to ask non-executive directors to step-down?
- 17.107. **Councillor Bob Standley:** I share this view on the performance of the non-executive directors, but I have taken a lot of positives from today. We need to look forward; we can learn from the past, but we should not dwell on it. Delivery of the QIP will indicate if there has been success, but my overall feeling is positive.
- 17.108. **Councillor Angharad Davies:** What comes across to me in all of the CQC reports is an impression that the senior doctors and nurses aren't really playing a part they are the leaders who innovate, bring in new ways of working, and who are on the ground doing everything on a day-to-day basis. In the NHS at the moment there is this attitude of managers coming up with a new strategy usually as a reaction to there not being enough money and telling people "this is how you are going to do it". I get the impression that this is what is happening at ESHT. I do not get the impression that there has been collaboration or discussion with consultants about how they can make ideas work unless that happens, the Trust will not turn around. I would like you to reassure me that this is the way you will go about it.
- 17.109. **Councillor Michael Ensor:** These were mainly comments from Members of HOSC. I think that you gathered the depth of our passion to see changes in ESHT and to support you in doing so. Some of the questions today have been about how you are going to change the management process, and I think that this will unfold over time. Members of HOSC are asking for reassurances and I am sure you can provide them.

- 17.110. We may be looking for the TDA to resource the changes Cllr Ungar asked about. I asked recently about the £30m capital full business case ESHT submitted to the TDA a few years ago (for its Clinical Strategy) the TDA said that this money is no longer on the table.
- 17.111. **Paul Bennett:** I have been here 6 weeks and so am not aware of all the details around the full business case. As I understand it, the money is related to capital development and I would guess that with the appointment of a new Director of Estates it is being reviewed. I will report back to you, but my sense is that the findings in the CQC report are likely to lead to a different proposition from the Trust that may be more or less than the £30m, but my understanding is that is where we are in the process.
- 17.112. Cllr Ungar's question was about revenue and payment for services and not capital funding that is a commissioning responsibility of the CCGs and NHS England. Is there money? No. The NHS has a significant deficit and is challenged nationally and there are very significant improvements we need to make to have sustainable health services in the way we want them that is the context we are in. The TDA is not a funder of services; it finances the support for special measures.
- 17.113. Amanda Philpott: HOSC is wholly aware that when East Sussex was put into Challenged Health Economy arrangements 2 years ago, it was made clear that if no changes were made to how we provided services, there would be £240m shortfall in funding within the next 5 years. I just remind HOSC that (along with social care pressures) this is what led us to undertake ESBT. The way that we integrate services as part of ESBT involves working really carefully with all providers to make sure we make sensible transitions.
- 17.114. The CCGs have a whole year contract with ESHT for 2014/15 that includes not only paying for services at the national tariff rate, but also a risk share contract that means the Trust undertakes additional activities around responsibility for managing care pathways. The consequence of the risk share contract is that ESHT received £9 million above national tariffs for 2014/15.
- 17.115. We recognise that there are financial pressures across the whole of the health and social care system, but we have one pot of money. If we give more money over and above the level we are already giving ESHT, we will have to take it from somewhere else, for example, mental health services or primary care. GPs have already had their allocation reduced across the country from 10-7.5% and more money is needed for primary care to help reduce pressure on hospitals. Instead, we must work closely with ESHT to make sure its financial plans enable it to become sustainable in a managed way, and we must change the way services are provided through ESBT.
- 17.116. **Councillor Michael Ensor:** I will draw a line under the discussion here as I am sure there are a number of matters we will continue to look at. HOSC has already agreed to set up a review board to look at ESHT's proposed actions in response to the CQC reports and Members of the Committee have indicated which of the 5 service areas they will look at as part of a sub-group. This will ensure that we are able to work closely with ESHT to understand the progress they are making. We will provide an update on our progress at the next Committee meeting.

- 17.117. I have had communication from Caroline Ansell MP who has asked if HOSC will reconsider the reconfiguration of maternity and paediatric services. I have answered that we will not in the immediate term. Obviously, HOSC agreed to the reconfiguration subject to a number of recommendations, and if ESHT is unable to fulfil them then no doubt we will start asking questions.
- 17.118. **Councillor Alan Shuttleworth:** I am one of the Members of HOSC who was opposed to the reconfiguration and there are others. A lot of the information we were given at that time I think now is challengeable, so I don't share your view. I think that a lot of what we were told before will need to be re-examined in the future, and I do think that we need to revisit the decision we made and consider if it was the right decision.
- 17.119. Councillor Michael Ensor: Your comment is noted.

# 17.120. The Committee RESOLVED that it had commented on the ESHT CQC report.

# 18. <u>SUSSEX PARTNERSHIP FOUNDATION NHS TRUST (SPFT): CARE QUALITY</u> COMMISSION (CQC) INSPECTION REPORT

18.1 The Committee considered a report by the Assistant Chief Executive summarising the recent CQC Report on Sussex Partnership NHS Foundation Trust (SPFT) services and SPFTs Action Plan developed in response to the report.

18.2 In addition to the report by Colm Donaghy, Chief Executive of SPFT, the following points were made in response to Members' questions:

- SPFT was in the process of developing its Strategic Plan at the time of the CQC inspection in January 2015. The CQC recognised that the Plan was in development, but indicated that they would comment on the current situation and so reported that SPFT "lacked strategic direction" at the time of the inspection.
- Wards for People with Learning Disabilities were rated as inadequate for effectiveness because of the performance of the 11-bed Seldon Centre in Worthing. The CQC noted in their inspection that the way that staff were treating patients at the Centre was causing risk. SPFT has now carried out the necessary training to address staff practices and the Centre has improved as a result. The Centre does not require capital investment in order to improve.
- Long Stay/Rehabilitation Mental Health Wards for Working Age Adults were rated inadequate on safety grounds because of one facility: Hanover Crescent in Brighton, which is now closed. Hanover Crescent was a community rehabilitation facility where patients were stepped down in preparation for community living. SPFT procured the facility several years ago and safety regulations have been tightened in the intervening period. Consequently, the facility was deemed to have had too many ligature points to be deemed safe, although there had not been any serious incidents at the facility. SPFT could not put this right without major capital investment, so the decision was made to close the facility.
- Wards for Older People with Mental Health Problems were rated inadequate on safety grounds primarily due to dementia inpatient beds in East Sussex. SPFT has proposals

in place to ensure that the two inpatient facilities are centralised, which is due to take place soon. This reconfiguration will require capital investment.

- SPFT is currently hiring three Non-Executive Directors. This is not because of CQC recommendations to replace the Non-Executive Board, but because three current Non-Executive Directors have left simultaneously for different reasons:
  - o one Non-Executive's term of service is up, so their role is being advertised;
  - one has been appointed to a senior post elsewhere and cannot commit to the workload;
  - the third has resigned due to ill health.
- SPFT is carrying out a Governance Review to ensure governance arrangements in the organisation work as effectively and as efficiently as possible. Monitor requires foundation trusts to review their governance each year, but this review has additional motivation:
  - o the CQC report identified the SPFT did not deal with risk as well as it should;
  - the new Chief Executive considered the governance process to be slightly unwieldy.
- In cooperation with the Grassroots, SPFT has produced a suicide prevention app called StayAlive that provides information to users about a whole range of organisations and services that can provide help to them if they are having suicidal thoughts. The number of users of the app has increased considerably and it is now used across Sussex. The app has won a couple of national wards.
- SPFTs Suicide Prevention Strategy which is currently under development is characterised by a targeted approach to certain high risk groups and a greater involvement in suicide prevention. The Strategy sets out how SPFT will target certain groups of people who are at a higher risk of suicide, for example, people who have been discharged from SPFT services less than 3 days previously; people who have been admitted to SPFT services for less than 3 days; and those people with mental health illnesses that evidence suggests are more at risk of suicide. The Strategy also sets out how SPFT is working with each Public Health Department in Sussex to ensure that the Trust is playing its part in the wider suicide prevention agenda. This is in recognition that 70% of people who take their own lives are not known to the system and that, as a consequence, there needs to be a much wider public health response from across the health and social care system.
- SPFT's Children and Adolescents Mental Health Services (CAMHS) also covers Hampshire and Kent. The main concern of the CQC for this service were the waiting times in those localities – which are longer than SPFT would want them to be because demand outstrips SPFT's capacity. This fact is recognised by our CCGs in those two areas.
- The three CAMHS in Sussex, Kent and Hampshire look to learn good practice from each other, for example, the Hampshire CAMHS service developed an app for young people that provides them with different ways to access services other than to be seen in person by a clinician (which can be stigmatising for them). SPFT is planning to make the app available across all three counties.
- 18.3 The Committee RESOLVED to:

1) note the report and its appendices;

2) request to see the Suicide Prevention Strategy once it has been agreed.

## 19. <u>HIGH WEALD LEWES HAVENS (HWLH CCG): PROCUREMENT OF COMMUNITY</u> <u>SERVICES</u>

19.1 The Committee considered a report by the Assistant Chief Executive setting out the plans of High Weald Lewes Havens CCG (HWLH CCG) and the new provider, Sussex Community NHS Trust(SCT), for community services in the High Weald, Lewes and Havens locality.

19.2 In addition to a presentation on the new community services, Siobhan Melia, SCT, confirmed that SCT was in the process of appointing a new senior leadership team of operational and clinical leaders in the High Weald Lewes Havens locality to manage the new community services. The current ESHT management staff provided more than two thirds of their duties outside of High Weald Lewes Havens – as they operated community services across East Sussex – so TUPE rule state that they cannot be transferred across. As current managers cannot be TUPE'd there is a shortfall of staff. Whether or not there would be redundancies in the community services senior leadership team at ESHT – as a result of the loss of High Weald Lewes Havens – would be for that Trust to confirm.

19.3 The Committee RESOLVED to:

1) to note the report and its appendices;

2) thank Sussex Community NHS Trust for their presentation;

3) request that HWLH CCG confirm via email whether pace maker and audiology clinics will continue to be commissioned at community hospitals as part of elective services, as this issue had not yet been clarified.

#### 20. HOSC FUTURE WORK PROGRAMME

20.1 It was agreed that the following items should be added to the Committee's work programme for 3 December 2015, in addition to the reports already requested:

- A report by the CCGs on the plans in place by the NHS to cope with winter pressures;
- A report by the CCGs on the NHS Strategic Investment Plan which sets out the budget across the health and social care economy – and the Year End Projections for the 2015/16 financial year;
- A report by the CCGs on the devolved commissioning of GP services to the three CCGs, which begins on 1 April 2016 to also include the issue of GP vacancies.

The Chairman declared the meeting closed at 1.00 pm

This page is intentionally left blank

# Agenda Item 5.

Report to: East Sussex Health Overview and Scrutiny Committee (HOSC)

Date: 03 December 2015

By: Assistant Chief Executive

Title:East Sussex Healthcare NHS Trust (ESHT) Quality Improvement Plan<br/>Scrutiny Review Board: Progress Report

Purpose: To provide an update on the progress of the Scrutiny Review Board established to examine ESHT's quality improvement planning in response to recent Care Quality Commission (CQC) inspection reports.

# RECOMMENDATIONS

HOSC is recommended to consider and comment on the progress report.

#### 1. Background

- 1.1 At its June 2015 meeting, the HOSC agreed to establish a Scrutiny Review Board to examine East Sussex Healthcare NHS Trust's (ESHT) quality improvement planning in response to the CQC inspection reports of March and September 2015 which had rated the trust as 'Inadequate'.
- 1.2 The ESHT Quality Improvement Scrutiny Review Board includes all HOSC members. The Board operates five themed 'sub-committees' on maternity, surgery, pharmacy, patient records, and outpatients. Details of sub-committee membership are included in **Appendix 1** to this report.
- 1.3 The Scrutiny Review Board has held two meetings to date: a plenary session on 30 July 2015 where the scope and Terms of Reference of the review were agreed; and an evidence-gathering meeting on 17 November 2015 with the ESHT Interim Chief Executive, Director of Nursing, and Director of Human Resources, where plans to transform ESHT's organisational culture and the trust's Quality Improvement Plan (QIP) were discussed.
- 1.4 The Board sub-committees each met in October/November 2015 to identify witnesses and agree a course of action. The sub-committees have subsequently held or plan to hold evidence-gathering meetings with ESHT managers and clinicians, and where relevant with key stakeholders.
- 1.5 Board members will use this initial round of meetings to gauge whether ESHT's improvement plans adequately address all the issues identified in the CQC inspection reports, and whether the actions being taken seem likely to lead to substantial and sustained improvement. Where members require more information to come to a view, or are not satisfied with the trust's approach to a particular issue, they will seek further assurance via written submissions or additional meetings with ESHT. The Board will also actively monitor the trust's progress against its QIP targets over the next few months.
- 1.6 The Scrutiny Review Board will report back to the HOSC at the 24 March 2016 committee meeting. The Board's report will make recommendations to ESHT's regulators, the CQC and the Trust Development Agency (TDA)/NHS Improvement. The report will highlight areas where the Board believes that the trust's improvement planning has been effective: i.e. where there has already been or there is good reason to believe there will be substantial and sustained improvement. If there are still areas of concern for the Board at this point, these will also be flagged-up to the NHS regulators, and the Board may wish to recommend that additional or alternative actions are considered.

## 2. Conclusion and recommendation

2.1 HOSC members are asked to consider and comment on the activities of the HOSC Scrutiny Review Board

PHILIP BAKER Assistant Chief Executive

Contact Officer:Giles Rossington, Senior Democratic Services AdviserTel No:01273 335517Email:giles.rossington@eastsussex.gov.uk

# ESHT Quality Improvement Scrutiny Review Board Sub-Committee Membership

# Outpatients

Cllrs Frank Carstairs, Bridget George, Ruth O'Keeffe, Alan Shuttleworth

# Pharmacy

Cllrs Bob Standley, Bridget George

# **Patient Records**

Cllrs Bob Standley, Michael Wincott, John Ungar, Alan Shuttleworth

# Surgery

Cllrs Angharad Davies, John Ungar

# Maternity

Cllrs Michael Wincott, Ruth O'Keeffe, Angharad Davies; Julie Eason (CVS representative)

This page is intentionally left blank

# Agenda Item 6.

Report to:	East Sussex Health Overview and Scrutiny Committee (HOSC)
Date:	03 December 2015
By:	Assistant Chief Executive
Title:	South East Coast Ambulance Service NHS Foundation Trust (SECAmb) Winter Pressures and other issues
Purpose:	To provide information on SECAmb planning for 2015/16 winter pressures and on other activities

# RECOMMENDATIONS

#### HOSC is recommended to consider and comment on SECAmb winter planning.

#### 1. Background

- 1.1 South East Coast Ambulance NHS Foundation Trust (SECAmb) provides NHS ambulance and patient transport services across Sussex, Kent, Surrey and parts of Hampshire.
- 1.2 SECAmb has to plan for seasonal variations in activity, in particular a surge in demand for ambulance services across the winter months. The trust also needs to have plans in place to deal with extreme winter weather such as snow.
- 1.3 SECAmb is an active member of the East Sussex System Resilience Group (SRG) which is responsible for coordinating seasonal planning across the county. The SRG will be presenting a paper on winter planning to 03 December HOSC. However, given the critical role played by ambulance services in dealing with seasonal demand variations, it was considered necessary to give members an additional opportunity to question the ambulance trust.
- 1.4 Paul Sutton, SECAmb Chief Executive, and Geraint Davies, SECAmb Director of Commissioning, will address the HOSC. This will also be an opportunity for members to ask questions on other issues relating to ambulance services. This will potentially include the 2014/15 scheme to 'triage' some 111 calls that is currently under investigation by Monitor.

#### 2. Conclusion and recommendation

2.1 HOSC members are asked to consider and comment on SECAmb's winter planning preparations.

PHILIP BAKER Assistant Chief Executive

Contact Officer:	Giles Rossington, Senior Democratic Services Adviser
Tel No:	01273 335517
Email:	giles.rossington@eastsussex.gov.uk

This page is intentionally left blank

## Agenda Item 7.

Report to: East Sussex Health Overview and Scrutiny Committee (HOSC)

Date: 03 December 2015

By: Assistant Chief Executive

Title: Winter Pressures

Purpose: To provide an update on planning across the Local Health Economy to deal with seasonal demand surges, extreme weather and other issues associated with the winter months.

#### RECOMMENDATIONS

HOSC is recommended to consider and comment on health and care system plans to deal with 2015 - 16 winter pressures.

#### 1. Background

- 1.1 At the October 2015 HOSC meeting, members agreed to request a report on system-wide planning to deal with 2015-16 'winter pressures'.
- 1.2 Each Local Health Economy has a 'System Resilience Group', bringing health and social care commissioners and providers together to develop plans to deal with relatively predictable seasonal demand fluctuations as well as less predictable disruptive events such as extreme weather. Patients in East Sussex may receive emergency and other care from one or more of three separate health economies, each of which is the responsibility of the respective SRG. HOSC should therefore be aware that although the SRG is responsible for the East Sussex System, resilience planning for a number of East Sussex patients occurs outside the county borders.
- 1.3 The East Sussex System Resilience Group has produced a paper for the HOSC on East Sussex planning for winter pressures which is included as **Appendix 1** to this report.
- 1.4 There is a significant flow of patients out of East Sussex, particularly to Brighton & Hove (Royal Sussex County) and Kent (Maidstone & Tunbridge Wells) hospitals for A&E and other unscheduled care services. The resilience of services for these patients is the responsibility of the Brighton and Hove, and West Kent SRGs respectively. CCG representatives, and those from provider organisations with cross boundary responsibilities (South East Coast Ambulance Service, Sussex Partnership Foundation Trust, Sussex Community Trust) sit on all three SRGS to ensure that Sussex system resilience planning, whilst functionally discrete, is aligned with that of neighbouring health economies. The paper in **Appendix 1** includes details of this work.

#### 2. Conclusion and recommendation

2.1 HOSC members are asked to consider and comment on the East Sussex System Resilience Group planning detailed in **Appendix 1**.

PHILIP BAKER Assistant Chief Executive Contact Officer: Tel No: Email: Giles Rossington, Senior Democratic Services Adviser 01273 335517 giles.rossington@eastsussex.gov.uk





## System Resilience Planning Briefing

#### Introduction

System resilience planning for the East Sussex Health economy is the remit of the East Sussex System Resilience Group (SRG). The blueprint for SRGs is set nationally and they are required to have membership from key partners across the health and social care system supporting the flow of patients across the whole system within the geographical boundaries of the local CCGs. Services for those East Sussex patients received outside the county are the responsibility of separate SRGs.

The role of the SRG is to ensure that plans from all partner organisations are co-ordinated and integrated to optimise the level and quality of health and social care services available within their Health Economy during periods of expected increased demand such as winter and other key periods throughout the year.

Resilience planning is focused on eight High Impact Interventions which are linked to mitigating pressures which affect system flow and provides oversight of system capacity and pressures across urgent and emergency care flows.

All SRGs submitted Draft Surge Plans to NHS England on 30 September 2015 as part of a national assurance process. The final versions were completed during October 2015 following the system review of escalation triggers and provider actions that inform management of increased pressure across all systems.

This paper outlines the planning approach to surge management and systems resilience for winter and other peak periods throughout the year. It notes:

- Assurance process for resilience planning across organisations.
- On-going monitoring and mitigation of risk across the health and social care system.
- Activity and resource planning as a system.
- Local escalation process and wider regional escalation.
- On-going national assurance reporting





## Escalation and Surge Planning

## 1. Introduction

- 1.1. As part of demand and capacity management all health and social care systems are required to provide assurance for planning capacity throughout the year and ensure that any surges in demand are able to be managed safely and effectively.
- 1.2. NHS England established guidance for providing system oversight and assurance via Systems Resilience Groups (SRGs).
- 1.3. SRGs are required to have membership from key partners across health and social care supporting the flow of patients across the whole system.
- 1.4. The role of the SRG is to ensure that plans from partner organisations are coordinated and integrated to optimise the level and quality of health and social care services within the local health economy during periods of expected increased demand such as winter and other key periods throughout the year.
- 1.5. The aim of these plans is to ensure that planned or elective as well as urgent care services operate as effectively as possible all year round but also over the winter period. Resilience planning is focused on interventions which are linked to mitigating pressures which effect system flow and provides oversight of system capacity and pressures across urgent and emergency care flows.

## 2. Resilience planning

- 2.1. System Resilience Groups were constituted in their current form in September 2014, when Urgent Care Working Groups were expanded to include resilience planning for all health care. Three SRGs (for East Sussex, Brighton and Hove, and West Kent) are responsible for the planning of services for East Sussex patients, recognising that over a third receive acute and/or Accident and Emergency Services outside the East Sussex area.
- 2.2. The East Sussex SRG meets monthly throughout the year and is chaired by Dr Susan Rae. The meetings are attended by senior managers and clinicians from the following.
  - East Sussex Healthcare NHS Trust
  - South East Coast Ambulance Trust for both 999 and NHS 111 services
  - East Sussex Adult Social Care
  - Sussex Partnership Foundation NHS Trust
  - Eastbourne Hailsham and Seaford, Hastings and Rother, and High Weald Lewes Havens CCGs
  - Integrated Care 24 for the GP Out of Hours service

NHS Hastings and Rother Clinical Commissioning Group NHS Eastbourne, Hailsham and Seaford Clinical Commissioning Group NHS High Weald Lewes Havens Clinical Commissioning Group

Page 40





- Sussex Community Trust (SCT) (as the new provider of community services for HWLH CCG from 1 November 2015)
- NHS England
- 2.3. The Brighton and Hove SRG also meets monthly, chaired by the Brighton and Hove CCG Clinical Accountable Officer Dr Christa Beasley. Membership includes chief officer and/or senior executive representation from the following
  - Brighton and Hove CCG,
  - Horsham and Mid Sussex CCG
  - High Weald Lewes Havens CCG
  - Brighton and Sussex University Hospitals NHS Trust
  - Sussex Community NHS Trust
  - Sussex Partnership Foundation Trust
  - South East Coast Ambulance Foundation Trust
  - Brighton and Hove City Council
  - West Sussex County Council
  - East Sussex County Council Adult Social Care
  - Integrated Care 24
  - Independent sector care home representative
  - Independent sector hospital representative
  - HealthWatch
  - NHS England
  - NHS Emergency Care Intensive Support Team
  - NHS Trust Development Authority
  - Local Medical Committee
- 2.4. The West Kent SRG also meets monthly, chaired by the West Kent CCG Chief Operating Officer Gail Arnold. Membership includes chief officer and/or senior executive representation from the following
  - Maidstone and Tunbridge Wells NHS Trust
  - Kent County Council Public Health
  - Kent County Council Adult Social Care
  - Kent Community Health NHS Foundation Trust
  - Kent and Medway Partnership Trust
  - South East Coast Ambulance Trust
  - Integrated Care 24
  - High Weald Lewes Havens Clinical Commissioning Group
  - NHS England
- 2.5 Papers and reports are submitted to NHS England as part of the national assurance framework.

NHS Hastings and Rother Clinical Commissioning Group NHS Eastbourne, Hailsham and Seaford Clinical Commissioning Group NHS High Weald Lewes Havens Clinical Commissioning Group Page 41





## 3. Planning Approach

- 3.1. System Resilience planning takes the form of organisational submission of predicted activity and staffing resource to manage key services such as NHS 111, A&E, ambulance/999, GP Out of Hours and Intermediate Care/ reablement services.
- 3.2. Organisations remain individually accountable for capacity planning, however the SRG provides a forum where we can plan collectively for predicted surges in demand using a range of predictive tools and resources.
- 3.3. System partners review previous year's activity and take learning from schemes implemented through the SRG resilience funding.
- 3.4. They evaluate and review processes, services and individual pathways which have been adversely affected by increased demand and look to ensure any future risks are mitigated.
- 3.5. By this process System partners are sighted on all identified risks to service continuity and come together to formally agree how the funding to support resilience is targeted and monitored for impact.

## 4. Escalation

- 4.1. East Sussex is recognised across the South Region as having a strong local system escalation process. This is a result of all partners working collaboratively to take a collective responsibility for addressing system pressures and ensuring patient safety remains at the heart of any decisions taken during periods of extreme pressure.
- 4.2. The local escalation process is reviewed each year and reflects how partners are able to trigger system escalation calls for support and actions from each partner. The local system escalation then aligns to wider system escalation during periods of sustained pressure across all urgent/emergency care systems and the process for supporting this is set out in NHS England guidance document Surge and Escalation management 2015.

## 5. System Risks

5.1. The review of 2014/15 highlighted further planning was required in order to ensure capacity is accessible and ready ahead of peak periods such as Christmas and Easter these areas are mainly categorised as:





- The need to better plan for increasing discharge from hospital across seven days a week.
- The need to improve and strengthen prevention of admission pathways.
- The need to engage more closely with the private sector.
- 5.2. Staffing resource remains a significant risk for East Sussex across a number of disciplines. All providers of NHS services have been planning throughout the year to look at alternative resourcing or recruitment strategies, with short term contracts being identified as a particular difficulty when planning short term increases to particular services over winter
- 5.3. HR Departments are working collaboratively across organisations and across Sussex to share learning and implementing strict staff sickness and annual leave guidance to ensure staffing resource is optimised at peak periods through the year
- 5.4. There are weekly planning calls between NHS 111 and GP Out of Hours to provide assurance around staffing resource, planning of demand levels and mitigations of risk collectively across Sussex as this is a risk area recognised for all systems.
- 5.5. A number of schemes are being put in place to support capacity across the urgent care pathway, aligning CCG and County Council investment plans under East Sussex Better Together and seeking assurance around mobilisation of current planned increases such as crisis response and Joint Community Rehabilitation services

## 6. Schemes to support resilience

- 6.1 Winter investment totals £4.1m, £3.6m, and £6.6m across the East Sussex, Brighton and Hove, and West Kent systems respectively, and capacity is being put in place to address system risks identified through the planning process and gaps identified through the self-assessment against the eight high impact interventions.
- 6.2 Examples of schemes include:
  - Funding additional community beds in Eastbourne area and 'escalation beds' in community units and across the acute sites to increase both acute and community urgent/ intermediate care bedded capacity. Staffing has been sourced through summer to ensure the beds are able to be opened and staffed safely.
  - Additional intermediate Care beds in Crowborough Community hospital.
  - Providing dedicated patient transport vehicles to each ESHT site seven days a week.
  - Increasing therapy and social care assessment capacity across seven days a week in acute A&Es and community bedded units.





- Increasing medical registrar cover weekends across acute wards to improve seven day discharge processes.
- Increased radiology capacity.
- Funding ambulance services to support acute sites at times of severe pressure which affect handover delays.
- Increasing Emergency Nurse Practitioner posts to support swift clinical triage and minors assessment in A&E.
- Ongoing commitment to mental health schemes including developing crisis pathways between 999 ambulance crews and specialist mental health support.
- A series of Admission Avoidance initiatives in the Havens area (which reports high numbers of Accident and Emergency attendees) including a Roving GP to increase primary care capacity and public information campaigns.
- Specific work over the Christmas period to ensure primary care is available for patients, and nursing care home 'ward rounds' to prevent potnetnial admissions over the holiday period.
- 6.3 Approximately 20% of East Sussex patients, and over a half of High Weald Lewes Havens CCG patients, receive acute and/or emergency services as part of the Brighton and Hove Health Care economy, which has been failing for some time to meet a number of performance targets, including four hour A and E waits. This has resulted in significant input from a number of organisations, including NHS England, the Trust Development Authority, the Emergency Planning Improvement Programme, and Brighton and Hove, Horsham and Mid Sussex, and High Weald Lewes Havens CCGs. Daily teleconferences are held to monitor the urgent care system in Brighton and action taken as a result, and Unscheduled Care Improvement Plan has been agreed, and is monitored fortnightly, by an operational group and monthly at a strategic level by the Brighton and Hove SRG (the call and meetings attended by High Weald Lewes Havens CCG from East Sussex). Broadly the activity within this plan falls into three different categories.
  - Prevention of emergency admissions to hospital, such as the provision of community geriatricians, and a primary care resource at the front of Accident and Emergency, to reduce pressure on the acute system
  - A range of measures within the two hospitals (RSCH and PRH, Hayward's Heath) to improve patient care and flow, ensuring the only patients on wards are those who need acute hospital care.
  - Improved discharge procedures to move patients out of hospital and into intermediate care or preferably their own homes as soon as clinically appropriate, including increased Adult Social Care Capacity and additional intermediate and sub-acute beds.

The impact of these interventions is supported by a monitoring system called *Alamac*, which provides a daily snapshot of performance based on data from a range of organisations.





- 6.4 Plans are in development to ensure closer liaison with the private sector home care and care home market to address the issue of their current inability to assess and commence new interventions at weekends.
- 6.5 The majority of schemes are currently being mobilised ahead of the peak activity with implementation dates ranging from November to 1 December 2015.

## 7. Identification of Vulnerable Persons and continuity of service

- 7.1. Adult Social Care have reviewed processes to ensure persons who are vulnerable within the Community are identified and information for these priority cases shared with the provider services to ensure that should business continuity be enforced these individuals will be given a continuity of service. These include adults who have a current Safeguarding Adults at Risk (SAAR) alert, but may live with or have an independent carer, as well as individuals who live alone and are isolated.
- 7.2 As part of the business continuity plans for health services, caseloads must be reviewed and vulnerable patients identified to ensure consistency of service provision during periods of adverse weather. Advanced Community Nurse Practitioners are integrated with the Community Nursing service to provide support to this process.

## 8. Adverse weather planning

- 8.1 All health and social care systems in Sussex system follow the national Cold Weather Plan for England and Wales (NHS England 2015).
- 8.2 The CCGs are supportive of the Sussex Emergency and Preparedness Group plans to provide a County wide tactical team which will be called into operation via the Escalation process and Gold Resilience. This team will implement coordination of transportation issues such as access to 4x4 vehicles across the County should snow or severe weather require their use.
- 8.3 Priority areas for gritting have been agreed with the County Council and these include the access to both ESHT hospital sites. Priority areas have been identified such as the Minor Injury Units based at Lewes, Uckfield and Crowborough and Walk in Centres in Hastings and Eastbourne. Requests have been made for grit to be made available for estates use at each of the Community Hospital sites and staff to be informed of their responsibilities to support management of entrances and car parks during out of hours times.





## 9. Conclusion

- 9.1 Robust planning processes are in place in all three SRGs responsible for the delivery of services received by East Sussex patients. Where these services are delivered outside the county area, joint representation by the relevant organisations ensures a joined up approach.
- 9.2 The committee will be aware that these plans come on the back of what has been widely reported as the most difficult winter on record for the NHS, and that health and social care systems are likely to face similar challenges in 2015/16. Mitigating processes are in place for every identified risk, to ensure that whenever the system comes under extreme pressure patient safety is not compromised.

## Agenda Item 8.

Report to:East Sussex Health Overview and Scrutiny Committee (HOSC)Date:03 December 2015By:Assistant Chief ExecutiveTitle:The reconfiguration of NHS dementia assessment bedsPurpose:To provide an update on a) plans to reconfigure East Sussex dementia<br/>assessment beds; and b) on recent performance and new developments<br/>in diagnosis

#### RECOMMENDATIONS

HOSC is recommended: 1) To consider and comment on the attached CCG report on dementia assessment bed reconfiguration plans (Appendix 1); and 2) on High Weald Lewes Havens CCG (HWLH) plans to develop new dementia services (Appendix 2)

#### 1. Background

- 1.1 CCGs brought a report to the HOSC in June 2013, proposing to reconfigure East Sussex dementia assessment beds. The HOSC subsequently established a member task group (Cllrs Carstairs, Ensor and Standley) which reported its findings to HOSC in November 2013.
- 1.2 East Sussex CCG Boards formally agreed to reconfigure services on a single site in December 2013, subject to a full business case being agreed by each Board. This option was also the option favoured by the HOSC task group.
- 1.3 The process of formulating the business case has been a lengthy one. The HOSC has been regularly briefed on progress, receiving update reports in January 2014, November 2014 and March 2015.
- 1.4 The full business case has now been produced and agreed by the CCG Boards. Consequently, reconfiguration plans may now be implemented.
- 1.5 Details of the business case and the implementation programme have been provided by CCGs and are attached as **Appendix 1** to this report. As the CCG paper notes, the final reconfiguration decision accords with all the recommendation made by the HOSC task group (and endorsed by the HOSC in November 2013).
- 1.6 In addition to presenting information about the reconfiguration of dementia assessment beds, HWLH CCG has produced a report on its plans to develop dementia services. This is attached as **Appendix 2** to this report.

#### 2. Conclusion and recommendation

2.1 HOSC members are asked to consider and comment on the CCG plans to reconfigure dementia assessment beds (**Appendix 1**), and on HWLH CCG developments in dementia care (**Appendix 2**)

PHILIP BAKER Assistant Chief Executive Contact Officer: Tel No: Email: Giles Rossington, Senior Democratic Services Adviser 01273 335517 giles.rossington@eastsussex.gov.uk

#### East Sussex Health Overview and Scrutiny Committee Meeting on 3<sup>rd</sup> December 2015

Progress report on the reconfiguration of NHS dementia assessment beds in East Sussex.

#### Introduction and Background

Members will recall that a HOSC Task Group was set up to review proposals for reconfiguring NHS beds for people with dementia, and that its Report, conclusions and recommendations were subsequently approved by the full HOSC in November 2013.

The conclusions and recommendations of the HOSC Task Group were that:

- 1. There appears to be a sound rationale for reducing the number of dementia assessment beds currently located at the Beechwood ward in Uckfield Community Hospital and at the St Gabriel's ward in the St Anne's Centre at the Conquest Hospital in Hastings
- 2. There appears to be a sound rationale for locating the dementia beds at a single site. However, any reconfiguration to a single site should not be undertaken before a suitable site has been identified with appropriate physical surroundings, facilities and levels of care for patients
- 3. Consideration should be given, where practicable to locating the single site near to an acute hospital so that the multiple health needs of this group of patients can be better handled
- 4. The innovative ideas emerging around alternative models of support (including step-down facilities), need further development and must be in place before the reconfiguration can be undertaken.

These conclusions and recommendations were made available and taken in to account when Clinical Commissioning Group (CCG) Governing Bodies agreed in December 2013 to pursue "a wholly new model of bed based dementia services."

This decision was taken in the context of NHS dementia beds being under-occupied on two sites, and opportunities to consolidate on a single site with reinvestments in a new and wider range of community-based 'urgent care' services, aimed at providing alternatives to admission.

In parallel with meetings of a stakeholder reference group, a clinically led Working Group was established and met between April and June 2014 to develop the new service model and options for delivery.

Drawing from the conclusions of this work a Business Case was produced in early August which set out how by investing more in community services, bed numbers could be reduced to below prevailing levels of occupancy. It also contained an option appraisal which concluded the preferred site for such beds should be St Gabriel's ward on the Conquest Hospital site in Hastings.

Members will recall from earlier HOSC briefings that formal agreement to reducing bed numbers below prevailing occupancy levels, as well as negotiating to final resolution all financial aspects of the proposed reconfiguration, delayed the Business Case being considered until these matters were finally resolved in March 2015. Members may also recall, that due to the capital costs to be met by Sussex Partnership Trust (SPFT) in establishing a new centre of excellence for in-patient dementia care, and residual concerns about the strength of evidence for the preferred site option, it was subsequently decided to conduct an additional and more inclusive option appraisal to determine its location.

This was carried out between May and June and outcomes were incorporated in to an updated and revised Business Case, which was originally intended for consideration by CCG Governing Bodies in July. In the event this was deferred until September 2015 to allow for CCG members to be briefed on the background to the recommendations being made.

#### The Reconfiguration of NHS Dementia Beds

The recommendations supported by CCG Governing Bodies are set out below:

- NHS Dementia Beds / Intensive Care Unit (DICU) Beds should be provided by Sussex Partnership Foundation NHS Trust at St Gabriel's ward on the Conquest Hospital site, following its refurbishment to create a purpose built environment more fit for purpose to provide modern dementia care;
- Investments should be made in a new and wider range of community-based 'urgent care' services aimed at providing alternatives to admission, thereby reducing the number of DICU beds required to be initially commissioned at St Gabriel's ward;
- Dementia (DICU) beds should be temporarily located at Beechwood ward in Uckfield in numbers equivalent to current occupancy levels, whilst refurbishment works are carried out to St Gabriel's ward.

The decision to locate DICU beds in the long-term at St Gabriel's ward was based on conclusions from an inclusive Option Appraisal process involving Trust and CCG clinicians and commissioners, as well as external stakeholders including Health-Watch and Care for the Carers.

Locating these beds on the Conquest Hospital site in Hastings fulfils one of the recommendations also supported by the HOSC, and the inclusive process undertaken to identify this as the preferred option, provides assurance that this is the most suitable site from which to deliver appropriate physical surroundings, facilities and levels of care for patients.

An interim move of bed-based services to Beechwood ward in Uckfield in numbers equivalent to current occupancy levels, allows for step-down facilities to be piloted without presumptions about their impact on reducing admissions or lengths of stay. It has also been agreed that a new dementia crisis team will be funded by CCGs well in advance of moving services to their long-term location in St Gabriel's ward.

In these ways the recommendation of the HOSC Task Group that alternative models of support need further development and must be in place before the reconfiguration takes place, will be fulfilled.

#### **Timescales and Transitional Arrangements**

New admissions to St Gabriel's ward will stop in December, from when these will all be made to Beechwood ward. Staff will transfer incrementally based on the clinical needs of patients on both wards.

This transitional process is in line with best practice and means no patients will have to be physically transferred between wards.

Beechwood ward has been refurbished to accommodate up to twenty people with dementia, and the staff skill-mix will be enhanced to ensure their needs are met effectively.

The physical environment enables patients with different degrees of behavioural disturbance to be managed separately, and clear arrangements are in place to manage gender separation.

Feasibility studies already carried out by the Trust for the refurbishment of St Gabriel's ward are now being developed into more detailed designs and specifications.

Refurbishment works will be extensive and require significant capital investment by SPFT.

For these reasons, it is anticipated by the Trust that taking in to account all the stages involved, from finalisation of plans, formal Board approval, tendering for and the undertaking of works, the new Dementia Intensive Care Unit on the Conquest Hospital site will be approximately two years from now.

#### **Conclusions and Recommendations**

The East Sussex Health Overview and Scrutiny Committee is asked to:

- Note the final set of proposals for the reconfiguration of NHS dementia beds supported by CCG Governing Bodies at their meetings in September 2015;
- Note the transitional arrangements being put in place to ensure continuity in the provision of high quality care.

This page is intentionally left blank

#### East Sussex Health Overview and Scrutiny Committee Meeting on 3<sup>rd</sup> December 2015

## High Weald Lewes Havens CCG Dementia Transformation Programme – Update

## **Objective**

The purpose of this report is to provide an update of the High Weald Lewes Havens (HWLH) dementia transformation programme to the Health Overview and Scrutiny Committee (HOSC). This paper will be supplemented by a presentation, by the Manager Lead for the programme, Kim Grosvenor.

Since the last presentation to the HOSC in September 2014, significant progress has been achieved in the following strategic areas of dementia prioritisation, namely;

- Raising public awareness and understanding of dementia
- Early diagnosis and intervention
- Improving information and advice
- Improving carer support
- Workforce education and training
- Developing a new model of care and;
- Developing dementia friendly communities.

This report provides an interim up-date, prior to external evaluation of the emerging model of care, which will be available, post April 2016. The CCG would welcome the opportunity to share the findings of the evaluation and implications on future service delivery at a future meeting.

## Context

Across East Sussex, local Clinical Commissioning Groups (CCG) embedded the principles set out in the National Dementia Strategy. However, within High Weald Lewes Havens a clinical review, under-pinned by extensive public, patient and stakeholder engagement identified a fragmented pathway, medically biased, with gaps in post-diagnosis services and insufficient support for family carers.

Furthermore, it was identified that currently, only 54% of the 2,544 people expected to have dementia, have a formal diagnosis. Consequently, people are experiencing poor outcomes at high cost to the health and care system. This reflects the national picture, which is why Government has identified dementia as the greatest economic challenge of today,

spearheading strategic prioritisation to address these issues, under the auspices of the Prime Minister's Challenge (2010 and 2015).

In response to these findings, HWLH CCG has developed a programme previously presented to the HOSC as the 'Dementia Golden Ticket'.

## **Initiatives and Achievements**

## Public Understanding

CCG representatives have attended public and stakeholder meetings to raise the profile of dementia, by developing information resources such as the 'Tips for businesses, clubs and services' concertina leaflet, drink coasters with contact telephone numbers and delivering local information campaigns. In addition, the CCG has coordinated ten Dementia Friends Sessions for community and staff members resulting in over 60 people signing up to be 'Dementia Friends'.

## **Professional Understanding**

A range of education and training opportunities have been developed and coordinated by HWLH CCG namely; incentivised e-learning modules resulting in 98 Primary Care staff undertaking Level 1 Foundation Training, advanced multi-professional 1-day training and 70 GPs, Practice Managers, Nurses and Health Care Assistants attending the most recent Protected Learning Time (PLT) event in July this year.

## **Timely Diagnosis**

60% of GP Practices in HWLH signed up to the New Enhanced Service (NES) for identification and diagnosis (Oct 14 – Mar 15) and many participated in the Data Harmonisation Protocol, which resulted in a 10% growth in diagnosis rates, making the CCG one of the fastest improving on the South Coast. A plan is in place to continue to improve diagnosis rates over the next 12 months, which will include, where appropriate, diagnosis in care homes.

## **Dementia Friendly Communities**

HWLH CCG has embarked on promoting 'Dementia Friendly Communities' and at the Pilot site, Buxted Medical Centre is working with its Patient Participation Group (PPG) to stimulate a cohesive interest in the village and surrounding area. A letter from the Practice, together with Dementia Friends Sessions, posters and 'customer-facing resource packs' have been distributed and a Dementia Action Alliance has been established. Since the inaugural meeting in June 2015, 13 organisations have signed-up to grass roots improvements.

## **Carer Support**

Research shows that carers of people with dementia experience greater strain and distress than carers of other older people. This is why the 'Dementia Golden Ticket' facilitates equal

access to interventions with an emphasis on supporting the relationship between the couple and wider family, (where this is possible). As such, a Carer's Pathway is aligned to the new model of care.

## Navigation and signposting

HWLH have worked with stakeholders to produce a navigation handbook and toolkit, to help people to plan for the future and live the best quality of life that they can. In addition and as part of the Pilot, a new, voluntary sector role has been introduced called the 'Dementia Guide', which will act as a support, navigator, champion and sign-poster in the dementia pathway.

## **Dementia Friendly GP Practices**

Buxted Medical Centre will be the pioneer site to test the emerging new model of care ('Dementia Golden Ticket') and as such, will lead the way in becoming a Dementia Friendly Practice. This has involved implementing national best practice and has encompassed, training for staff, (at both awareness raising and advanced level), implementing protocols to provide additional support to patients and carers, as well as environmental changes in the practice.

## The Dementia 'Golden Ticket'

This new model of care is an assurance framework that people with a diagnosis of dementia (and their family carer) have access to; primary care based review meetings, 'Blip' clinics, for when reviews and interventions are needed in a timely way and 4 core interventions to support wellbeing, as well as ensuring that advance care plans are in place. A carers' café will run alongside the primary care based meetings to establish a network of peer support and new roles and responsibilities will be introduced into the dementia pathway: namely the management of slow-declining dementia in primary care, the 'Dementia Guide' and the Practice Nurse as the main coordinator of the Golden Ticket.

The Pilot will run from 6th October – 17th December 2015 and will include 40 patients, living in their own home, more likely than not, with a family carer. As the Golden Ticket is intended to reap benefits for both the patient and the carer, the Pilot will also include, up to a maximum of 40 family carers. Every patient and carer who consents to be part of the Pilot will have access to a Golden Ticket and therefore, the full, composite model of care.

## **Evaluation**

A comprehensive evaluation of the Pilot will be led by Kent, Surrey and Sussex Academic Health Science Network, (KSS AHSN) and will include a mixed-methodology of quantitative, qualitative and case audit review. On CCG agreement of the business case for roll-out, Phase 1 mobilisation would be achieved through 2016/17.

## **Integrated Working Partnerships**

The development of the new model of care has relied on the input and commitment of a number of partner stakeholders, which have either directly contributed to the development of the model, namely: Sussex Partnership NHS Foundation Trust or have committed to working differently in order to fully support the Pilot's implementation, namely: East Sussex County Council Adult Social Care; and the voluntary sector organisations Care for the Carers, Know Dementia and Rotherfield St. Martin.

#### **Dementia Inpatient Beds**

In September 2015, the CCG Governing Bodies across East Sussex approved the business case for a 'wholly new model of bed-based dementia services'. For HWLH this bed-based provision sits within the wider proactive model of the Dementia Golden Ticket, which will improve the management of slow-declining dementia in the community and avoid unnecessary admissions to care facilities, including specialist inpatient beds.

#### **Recent achievements**

The HWLH emerging model of care has attracted a significant level of national and international interest notably at:

- King's Fund, 24 February 2015
- Dementia Fellowship, 29th April, 2015
- International Carers' Conference, Gothenburg, 4-6 September, 2015.

The potential for becoming an exemplar of best practice has attracted non-recurring funding from organisations such as the South East Coast Strategic Clinical Network for Mental Health, Dementia and Neurological Conditions (SEC SCNs) and Health Education, Kent Surrey and Sussex (HE KSS).

Most recently, the Dementia Golden Ticket has won the Health Foundation's Award for Innovation, receiving £75k and the opportunity to showcase the work and findings nationally.

## Contacts

- Ashley Scarff, Director of Strategy, HWLH CCG <u>ashley.scarff@nhs.net</u>
- Kim Grosvenor, HWLH CCG <u>kim.grosvenor@nhs.net</u>

-ENDS

## Agenda Item 9.

Report to: East Sussex Health Overview and Scrutiny Committee (HOSC)

Date: 03 December 2015

By: Assistant Chief Executive

Title: High Weald Maternity Pathways

Purpose: To provide an update from High Weald Lewes Havens (HWLH) CCG on maternity pathways in the High Weald

#### RECOMMENDATIONS

HOSC is recommended to consider and comment on the HWLH CCG plans to change High Weald maternity pathways.

#### 1. Background

- 1.1 As part of its review of the Better Beginnings maternity reconfiguration plans, the HOSC made several recommendations for the redesign of maternity pathways for the High Weald.
- 1.2 HWLH CCG has recently announced that it has agreed in principle with the parties concerned the transfer of provision of key High Weald maternity services from East Sussex Healthcare NHS Trust (ESHT) to Maidstone & Tunbridge Wells NHS Trust (MTW). More details of this decision, and of the original HOSC recommendations, have been provided by HWLH CCG and are included in **Appendix 1** to this report.
- 1.3 In addition to hearing from HWLH CCG, the HOSC will be addressed by Mr Richard Hallett, who has been campaigning for changes to High Weald maternity pathways for several years.

#### 2. Conclusion and recommendation

2.1 HOSC members are asked to consider and comment on the HWLH plans to change High Weald maternity pathways detailed in **Appendix 1**.

PHILIP BAKER Assistant Chief Executive

Contact Officer:	Giles Rossington, Senior Democratic Services Adviser
Tel No:	01273 335517
Email:	giles.rossington@eastsussex.gov.uk

This page is intentionally left blank

#### East Sussex Health Overview and Scrutiny Committee Meeting on 3<sup>rd</sup> December 2015

# High Weald Lewes Havens CCG update report on maternity services in the High Weald

On 10 November 2015, in a joint statement, High Weald Lewes Havens (HWLH) CCG, East Sussex Healthcare NHS Trust (ESHT) and Maidstone and Tunbridge Wells NHS Trust (MTW) announced they had reached agreement in principle to move the management of maternity services provided within the High Weald area, including those at Crowborough Birthing Centre (CBC), to MTW; to help provide a more seamless maternity service for women in that area.

This agreement reflects the on-going commitment to improving local maternity services, as started under the Better Beginnings programme in 2013/14. It provides a positive direction of travel for the service, and an opportunity to streamline the service provision, and responds to feedback received from the High Weald population during the Better Beginnings consultation.

The exact details around this transfer including workforce and timing are being worked on together by all parties and will be finalised and agreed in the coming weeks.

The East Sussex Health Overview and Scrutiny Committee (HOSC) recommendations from the Better Beginnings Programme that related to the High Weald are set out below and were accepted in full by the CCG.

- Women should have the opportunity to give birth at the Crowborough Birthing Centre (CBC) Midwife-Led Unit (MLU), with the option to seamlessly transfer to Tunbridge Wells Hospital (TWH) at Pembury, should an obstetric service be required or desired;
- Administrative pathway barriers, such as formats of patient notes and booking arrangements operating differently in different trusts, must be resolved;
- Activity levels at CBC should be improved pending longer term management decisions, such as reinstating obstetric scanning services at CBC; and
- The 'emergency transfer link' from the High Weald and CBC to TWH must be strengthened as reflected in existing practice for women in distressed labour at CBC.

As previously reported to HOSC the CCG established a Midwifery Care Pathways Working Group comprised of clinicians from ESHT, MTW, Brighton and Sussex University Hospitals NHS Trust (BSUH), and patient representatives. The group was chaired by the CCG Governing Body lead Dr David Roche. This group was established in response to the HOSC's recommendation to urgently review the maternity care pathway in High Weald. This working group identified and agreed a model pathway for maternity in the High Weald and since then HWLH CCG has continued to work with local Trusts to explore the best means to deliver that pathway and to secure the improvements identified in the HOSC recommendations. The CCG welcomes the approach and the positive engagement from ESHT and MTW colleagues that has enabled this agreement in principle to be reached, an agreement that will support a step-change to maternity pathways in the High Weald and towards fully addressing the HOSC's recommendations.

Prior to reaching this agreement the CCG undertook a comprehensive review of the provider market and the possible options to deliver the model of care developed by the Better Beginnings Midwifery Care Pathways Working Group. The CCG has undertaken soft market testing to identify suitable and willing providers; and having determined the clinical and operational connections necessary between the Crowborough Birthing Centre and the nearest acute obstetric unit which is the Tunbridge Wells Hospital at Pembury, MTW is uniquely and exclusively placed to provide the services. This underpins the CCG decision to pursue an agreed transfer of services as described above.

Robust patient and public engagement was undertaken during the Better Beginnings Consultation, which reviewed Maternity services across East Sussex; including those for women in the High Weald. Engagement has been on-going and further engagement will be undertaken to support the managed transfer process.

Ashley Scarff, Director of Strategy High Weald Lewes Havens CCG

## Agenda Item 10.

Report to: East Sussex Health Overview and Scrutiny Committee (HOSC)

Date: 03 December 2015

By: Assistant Chief Executive

Title: HOSC Work Programme

Purpose: To provide information on progress against current work programme items and to suggest additional issues for consideration.

#### RECOMMENDATIONS

HOSC is recommended to agree the suggested amendments and additions to the committee work programme.

#### 1. Background

- 1.1 The HOSC work programme agreed by members at the last (01 October 2015) committee meeting contained, in addition to items included on the 03 December 2015 committee agenda, two further items: *NHS Strategic Investment Plan* and *Devolved Commissioning of GP Services.*
- 1.2 Subsequent to the 01 October meeting, the HOSC Chair agreed to include two unanticipated items on the 03 December agenda: SECAmb Winter Pressures and High Weald Maternity Pathways. After discussion with East Sussex CCGs it was agreed that the two items detailed in 1.1 should be deferred to the 24 March 2016 meeting so as not to overcrowd the December agenda.
- 1.3 The Care Quality Commission (CQC) has recently published an inspection report on urgent and emergency services at the Royal Sussex County Hospital (RSCH), Brighton. The hospital is managed by Brighton & Sussex University Hospitals Trust (BSUH). The CQC rated RSCH urgent and emergency services 'inadequate' (with *inadequate* scores in both the *safe* and *well-led* domains). The full report can be found here: <u>http://www.cqc.org.uk/location/RXH01/reports</u>. RSCH is the District General Hospital for significant numbers of East and West Sussex residents as well as those of Brighton & Hove, as well as being an important tertiary care hospital for people across Sussex and beyond. In order to best coordinate scrutiny of RSCH, Brighton & Hove HOSC has suggested that it convenes a special committee meeting in early 2016 to examine the RSCH CQC report. The Chairs of both East and West Sussex HOSCs will be invited to participate. Any findings or recommendations from this meeting will be reported back to East Sussex HOSC members, and there will be an option to pursue the matter further at the 24 March 2016 committee meeting.
- 1.4 East Sussex CCGs have suggested that the HOSC may want to consider the **Kent, Surrey & Sussex Stroke Review** at the March 2016 committee meeting. This review is unlikely to recommend significant changes to Eastbourne or Hastings-based services, as these services have only recently been reconfigured. However, it may require significant changes at the Royal Sussex County, Princess Royal (Hayward's Heath) or Maidstone & Tunbridge Wells hospitals, all of which are used by East Sussex residents.
- 1.5 The HOSC *ESHT Quality Improvement Scrutiny Review Board* is also expected to report to the March 2016 HOSC meeting.
- 1.6 The items detailed above are included in a draft HOSC work programme (**Appendix 1** to this report).

#### 2. Conclusion and recommendation

2.1 HOSC members are asked to agree the future committee work programme (**Appendix 1**).

PHILIP BAKER Assistant Chief Executive

Contact Officer:	Giles Rossington, Senior Democratic Services Adviser
Tel No:	01273 335517
Email:	giles.rossington@eastsussex.gov.uk



Appendix 1

# East Sussex Health Overview and Scrutiny Committee (HOSC): PROPOSED Work programme

#### **UPDATED: November 2015**

Please note that this programme is correct at the time of updating but may be subject to change. The order in which items are listed does not necessarily reflect the order they will appear on the final agenda for the meeting.

Issue	Objectives and summary	People providing evidence
24 March 2016		
Kent, Surrey & Sussex Stroke Review age 63	This review is unlikely to recommend significant changes to Eastbourne or Hastings-based services, as these services have only recently been reconfigured. However, it may require significant changes at the Royal Sussex County, Princess Royal (Hayward's Heath) or Maidstone & Tunbridge Wells hospitals, all of which are used by East Sussex residents.	East Sussex Clinical Commissioning Groups (CCGs)
HOSC ESHT Quality Improvement Scrutiny Review Board	The final report of the HOSC Scrutiny review board set up to scrutinise the ESHT Quality Improvement Plan (QIP)	Chair of HOSC
NHS Strategic Investment Plan	A report on the NHS Strategic Investment Plan – which sets out the budget across the health and social care economy – and the Year End Projections for the 2015/16 financial year.	East Sussex Clinical Commissioning Groups (CCGs)
Devolved Commissioning of GP Services	A report on the devolved commissioning of GP services to the three CCGs, which begins on 1 April 2016 – to also include the issue of GP vacancies.	East Sussex Clinical Commissioning Groups (CCGs)
CQC Report: Urgent and emergency services at RSCH	Findings and recommendations of the joint HOSC group convened to discuss the Care Quality Commission (CQC) report on urgent and emergency services at the Royal Sussex County Hospital (RSCH)	Chair of HOSC

If you have any comments to share about topics HOSC will be considering, as shown above, please contact: HOSC Support Officer: Giles Rossington, 01273 335517 or giles.rossington@eastsussex.gov.uk

#### Acronyms

A&E – Accident and Emergency department ASC - Adult Social Care AT – Area Team (of NHS England) BSUH - Brighton and Sussex University Hospitals NHS Trust EDGH – Eastbourne District General Hospital CCG – Clinical Commissioning Group CQC – Care Quality Commission EHS - Eastbourne, Hailsham and Seaford ESCC - East Sussex County Council ESHT – East Sussex Healthcare NHS Trust H&R – Hastings and Rother HOSC – Health Overview and Scrutiny Committee HWLH – High Weald, Lewes, Havens MTW - Maidstone and Tunbridge Wells NHS Trust NHS - National Health Service SECAMB – South East Coast Ambulance Service NHS Foundation Trust SPFT or SPT – Sussex Partnership NHS Foundation Trust

- TBC to be confirmed
- TDA Trust Development Authority

This page is intentionally left blank